| 1 | OWENSBORO METROPOLITAN BOARD OF ADJUSTMENT |
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| 2 | SEPTEMBER 4, 2008 |
| 3 | The Owensboro Metropolitan Planning Commission |
| 4 | met in regular session at 5:30 p.m. on Thursday, |
| 5 | September, 2008, at City Hall, Commission Chambers, |
| 6 | Owensboro, Kentucky, and the proceedings were as |
| 7 | follows: |
| 8 | MEMBERS PRESENT: Ward Pedley, Chairman Judy Dixon, Vice Chairman |
| 9 | Ruth Ann Mason, Secretary Gary Noffsinger, Director |
| 10 | Madison Silvert, Attorney Marty Warren |
| 11 | Sean Dysinger C. A. Pantle |
| 12 | * * * * * * * * * * * * * * * * * * * |
| 13 | |
| 14 | CHAIRMAN: Call the Owensboro Metropolitan |
| 15 | Board of Adjustment to order. |
| 16 | We will begin our meeting with a prayer and |
| 17 | the pledge of allegiance to the flag. Mr. Warren will |
| 18 | lead us. Please stand. |
| 19 | (INVOCATION AND PLEDGE OF ALLEGIANCE.) |
| 20 | CHAIRMAN: I would like to welcome everyone. |
| 21 | Anyone wishing to speak on any item we welcome your |
| 22 | comments and questions. We ask that you step to one |
| 23 | of the podiums, state your name and be sworn in. |
| 24 | First item on the agenda is consider the |
| 25 | minutes of the August 7, 2008 meeting. Are there any |
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1
       additions or corrections?
 2
              (NO RESPONSE)
 3
              CHAIRMAN: Chair is ready for a motion.
 4
              MR. WARREN: Motion to approve the minutes as
 5
       written.
 6
              MR. DYSINGER: Second.
 7
              CHAIRMAN: We have a motion and a second. All
 8
       in favor raise your right hand.
 9
              (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
10
              CHAIRMAN: The minutes are approved.
11
              Next item, please.
              ______
12
13
                  CONDITIONAL USE PERMITS
14
       ITEM 2
15
       101-401 Blocks Veterans Boulevard, zoned B-2, B-4
       (Postponed at the August 7, 2008 meeting)
       Consider a request for a Conditional Use Permit to
16
       construct a phase of the Riverfront Project consisting
       of the Owensboro Riverwall construction within the
17
       floodway for approximately 1800 feet along the bank of
       the Ohio River from the Riverpark Center to the
18
       Veterans of Foreign Wars building. This phase of
19
       construction does not include improvements in Smothers
       Reference: Zoning Ordinance, Article 18,
20
       Section 18-4(B)(3) and 18-5(B)(4)
21
       Applicant: City of Owensboro
22
              MR. NOFFSINGER: Mr. Chairman, on Item 2, the
23
       City of Owensboro has requested that you take action
24
       to postpone this item tonight. The permit from the
25
       Corp of Engineer has not been approved for river wall.
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1 CHAIRMAN: Item 2 is postponed.
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- 2 MR. NOFFSINGER: You will need to take action.
- MS. DIXON: Move to postpone.
- 4 MS. MASON: Second.
- 5 CHAIRMAN: We have a motion and a second to
- 6 postpone. All in favor of the motion raise your right
- 7 hand.
- 8 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 9 CHAIRMAN: Motion carries unanimously.
- 10 MR. NOFFSINGER: Let me state for the record
- 11 that that item will be considered the first Thursday
- in October at 5:30 p.m. in the same location.
- 13 ITEM 3
- 900 Walnut Street, zoned B-4
 - Consider a request for a Conditional Use Permit to
- operate a day care facility for the Head Start Program with an outdoor recreation area for no more than 38
- 16 children at one time.
 - Reference: Zoning Ordinance, Article 8, Section 8.2B3
- 17 Applicant: Audubon Area Head Start
- 18 MR. SILVERT: State your name, please.
- 19 MR. WILLIAMS: Zack Williams.
- 20 (ZACK WILLIAMS SWORN BY ATTORNEY.)
- 21 ZONING HISTORY
- 22 OMPC records indicate that a Conditional Use
- 23 Permit was approved in July of 1986 to operate a
- 24 pre-school program for up to 80 children. In July of
- 25 2007, an adjacent property to the south was purchased

1 by the applicants, rezoned and consolidated with 900

- 2 Walnut Street. This application will allow the
- 3 Audubon Area Head Start program to relocate to this
- 4 property and install an outdoor recreational area.
- 5 LAND USES IN SURROUNDING AREA
- The adjoining properties to the west are zoned
- 7 I-1 Light Industrial, to the north B-4 General
- 8 Business, and to the east and south R-4DT Inner City
- 9 Residential.
- 10 ZONING ORDINANCE REQUIREMENTS
- 11 1. Article 17, Table 17.311 requires a 10'
- wide landscape easement with a 6' high continuous
- 13 screening element and a tree for every 40 lineal feet
- of property boundary between Business Zoning and
- 15 Residential Zoning.
- 16 2. Article 17, Table 17.312 requires a 3'
- 17 high continuous screening element and a tree for every
- 18 40 lineal feet of street frontage between the public
- 19 streets and the vehicular use areas on the property.
- 20 MR. WILLIAMS: We would like to enter the
- 21 Staff Report into the record as Exhibit A.
- 22 CHAIRMAN: Anyone here representing the
- 23 applicant?
- MS. SMITH: I am.
- 25 CHAIRMAN: Does anyone here have any questions

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or comments of the applicant?
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- 2 Would you step forward if you have questions
- 3 or comments.
- 4 MR. SILVERT: State your name, please.
- 5 MS. YAGER: I'm Linda Yager.
- 6 (LINDA YAGER SWORN BY ATTORNEY.)
- 7 MS. YAGER: We own property on East 10th
- 8 Street, 923, 925. It's rental duplex that we have.
- 9 We're concerned with the 38 children. It adjoins our
- 10 property. We're concerned with the 38 children
- 11 playing there during the day. We have currently
- 12 rented it to retired people now. The noise that would
- 13 involve this.
- 14 We were wondering, he just mentioned a three
- foot fence or something, but we were wondering the
- 16 type of fence that would be put there, the noise that
- 17 would come from there, the days the day care would
- 18 operate.
- 19 CHAIRMAN: Any board members have any
- 20 questions?
- 21 (NO RESPONSE)
- 22 CHAIRMAN: Let's get the applicant up here and
- get some answers to her questions.
- MR. SILVERT: Please state your name.
- MS. SMITH: Michelle Smith.

(MICHELLE SMITH SWORN BY ATTORNEY.)

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               CHAIRMAN: Would you address the lady's
 3
       comments, questions and concerns?
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               MS. SMITH: We're prepared to put a fence up.
 5
       If she wants a fence or landscaping. We worked with
 6
       our other neighbor of putting a landscaping space up
 7
       to six foot. At her space back there I guess is where
 8
       the apartments are, we were going to start with the 6
 9
       foot privacy fence at that property line, but if she'd
10
       prefer landscape we can do landscape there.
11
               As far as the children, the children are there
       anywhere from I think it's 6:30 to 5:30 Monday through
12
13
       Friday. Most likely the facility won't have more than
14
       20 children. I went ahead and did it for 38 in the
15
       event that we eventually needed to add more slots to
       the center, but we're talking about 20 children ages
16
17
       six weeks to five years old. I don't think they're
       very loud. There's no nighttime so we shouldn't
18
19
       interfere with sleep hours or anything like that.
               MS. YAGER: 6:30 a.m.
20
21
               MS. SMITH: 6:30 to 7 a.m.
22
               CHAIRMAN: Board member have any questions of
23
       the applicant?
               MR. DYSINGER: I'm just a little unclear.
24
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already plan on putting a 6 foot privacy fence all the

- 1 way around the area?
- 2 MS. SMITH: As the city has required. Either
- 3 a fence or shrubbery and trees, yes.
- 4 MS. MASON: You said the city requires. It
- 5 looks like they require a three foot fence.
- 6 MS. SMITH: No, ma'am. It's a six foot
- 7 barrier.
- 8 CHAIRMAN: Mr. Mischel, do you have comments?
- 9 MR. SILVERT: State your name, please.
- 10 MR. MISCHEL: Jim Mischel.
- 11 (JIM MISCHEL SWORN BY ATTORNEY.)
- 12 MR. MISCHEL: The 6 foot privacy fence would
- 13 be required as the buffer between the commercial and
- 14 residential property. The three foot fence, the three
- foot shrubs are around the parked vehicle area. It is
- required to have a 6 foot high fence and a tree every
- 17 40 feet between the residential and commercial
- 18 property.
- MR. DYSINGER: Mr. Chairman, the rental
- 20 property counts as that residential?
- 21 MR. MISCHEL: Rental property is part of
- 22 residential, yes.
- 23 CHAIRMAN: Mr. Noffsinger, do you have
- 24 comments?
- MR. NOFFSINGER: Yes, thank you, Mr. Chairman.

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can it be a six foot high continuous element?
MR. MISCHEL: It's a six foot high continuous
element. Typically most people put in a six foot
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Mr. Mischel, does that have to be a fence or

- 5 fence. You could put in landscaping. If you put in
- 6 shrubs, they should be three foot tall when planted
- 7 and grow to six foot at least at minimum. Typically
- 8 people put in a privacy fence for that requirement.
- 9 Ten foot buffer, green space buffer.
- 10 CHAIRMAN: Board members have additional
- 11 questions of Mr. Mischel?
- 12 (NO RESPONSE)

- 13 CHAIRMAN: Ma'am, do you have additional
- 14 questions or concerns you would like to make?
- MS. YAGER: Yes, I do.
- 16 CHAIRMAN: Step forward, please.
- 17 MS. YAGER: Will there be playground equipment
- for the children there and what will the fence be
- 19 constructed of? Is it like wood, block or chain-link?
- 20 MR. MISCHEL: Typically, as far as material,
- 21 we don't have a requirement. We say that it has to be
- 22 80 percent capacity. So it's a pretty solid fence.
- 23 Typically they put up a wood privacy fence, but that's
- 24 not to say they have to do that, unless it's a
- 25 condition.

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1 As far as the playground equipment, the
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- 2 applicant will have to answer that.
- 3 MS. SMITH: There will be playground equipment
- 4 installed. It's appropriate for the children and
- 5 installed by manufacturing. Anything else?
- 6 MR. NOFFSINGER: I do have one statement or we
- 7 need to get on record as to the screening element. I
- 8 think there's some question here and we need to
- 9 determine, if you approve this continual use permit, I
- 10 think you need to be specific on that screening
- element at this adjoining property owner is requesting
- 12 a particular or a fence over landscape material.
- 13 Right now the applicant has a choice and I'm hearing
- 14 fence, but if we determine that it needs to be one or
- the other or can be both, we just need to settle that
- 16 here now. Not later.
- MS. SMITH: Our other neighbor I think would
- 18 like to address that.
- 19 MR. SILVERT: State your name, please.
- 20 MR. TAYLOR: My name is Tim Taylor. I'm the
- 21 south boundary of the property.
- 22 (TIM TAYLOR SWORN BY ATTORNEY.)
- 23 MR. TAYLOR: Restoring 1880 Griffith Estate
- there at the property. I spoke with Ms. Smith here.
- I do not want a bare wood fence all the way across the

- 1 200 foot of my property for me to see out my front
- door. I'd rather have landscaping. Shrubbery
- 3 barrier. Something that looks more natural. I don't
- 4 want a raw wood fence up there.
- 5 MS. SMITH: We had already agreed with our
- 6 neighbor to do a landscape section with him and allow
- 7 him to pick out the shrubs that he wants up there.
- 8 We're doing that and we'll do that with our other
- 9 neighbor. Whether she wants the wood privacy fence or
- 10 landscaping. We have no problem with that.
- 11 CHAIRMAN: I have a question of Mr. Mischel or
- 12 Mr. Noffsinger.
- 13 Is it continuous element, solid continuous
- 14 element?
- MR. MISCHEL: Yes, that's a requirement.
- 16 CHAIRMAN: So either a fence or if it is
- 17 landscaping such as pine trees, then the spacing of
- 18 the trees would have to meet -- is it six foot high
- 19 continuous element? Is that what's required?
- 20 MR. MISCHEL: It might be kind of hard.
- 21 Usually if you use pine trees it's a double row. You
- 22 probably need a wider area for that. Typically we
- 23 have like a prima hedge, something like that that
- 24 grows together and up to six feet tall. Typically if
- 25 youuse shrubs they should be at least three foot tall

- 1 when they're planted.
- 2 CHAIRMAN: At what spacing?
- 3 MR. MISCHEL: Well, depends on the plant.
- 4 Typically they would hand in something to us to show
- 5 the growth pattern and stuff like that.
- 6 CHAIRMAN: What would be the ordinance
- 7 requirement? If you use landscaping, use trees, what
- 8 would the requirement be?
- 9 MR. MISCHEL: Well, if it's the pine trees, if
- it's an evergreen we want the pine trees that grow to
- 11 ground to provide that six foot solid element instead
- of having a tree that grows up and you have a space
- 13 underneath.
- 14 Typically that's why you put the shrubs, to
- 15 get that continuous element. Usually it's a
- 16 preference between the two. If somebody wants the
- 17 shrubs or the fencing requirements. It just says 80
- 18 percent capacity to meet that.
- 19 CHAIRMAN: The point being is we're trying to
- 20 clarify what can be put there to meet the zoning
- 21 ordinance and would the applicant be willing to put
- 22 pine tree versus fence.
- MR. MISCHEL: I'd say all the options. You
- 24 could put a fence. You could put pine trees or you
- 25 could put shrubbery with trees. You still have the

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1 requirement of 40 foot, a tree every 40 foot.
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- 2 CHAIRMAN: Thank you.
- 3 Mr. Noffsinger.
- 4 MR. NOFFSINGER: The question I have, the
- 5 names. I've heard from Ms. Yager and I've heard from
- 6 Mr. Taylor. Those two names, last names are not
- 7 showing up on the site plan as being adjoining
- 8 property owners. I need to figure out who owns what
- and what's going on and somebody help me, please.
- 10 MR. TAYLOR: I purchased the property that it
- shows the Hart property in August of last year.
- MR. NOFFSINGER: And you want shrubs?
- 13 MR. TAYLOR: Yes. Right now on the property
- line there are at least eight 50 to 100 year old
- 15 trees. They're on the tree line now. Really what we
- 16 would have to do is put landscaping between those
- 17 trees.
- 18 MR. NOFFSINGER: Along their south property
- 19 line that adjoins your property, then you would like
- 20 to see a six foot high continuous element be of
- 21 landscape materials that meet an 80 percent opacity
- 22 requirement.
- MR. TAYLOR: An evergreen shrub that will not
- lose its leaves in the wintertime. Something that
- 25 will stay green all year.

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1 MR. NOFFSINGER: That meets the 80 percent
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- 2 opacity.
- 3 MR. TAYLOR: Right. I own probably, I think
- 4 it's approximately 200 feet 250 foot property line. I
- 5 think those are close figures.
- 6 MR. NOFFSINGER: Ms. Yager.
- 7 MS. YAGER: I'm with DRW & Associates.
- 8 MR. NOFFSINGER: Is that HSD Properties?
- 9 MS. YAGER: No. It's DRW & Associates.
- 10 MR. NOFFSINGER: Okay. I'm really lost now.
- MS. YAGER: Okay. It does say HSD Properties.
- We're the owners of that.
- 13 My only concern is the noise reduction, a
- 14 buffer for that. If the children come in at 6:30
- 15 a.m., you know, what is their break time. I just have
- 16 two retired people living there. I hate to lose
- 17 renters. I hate not to be able to rent the property
- 18 because of that.
- 19 MR. NOFFSINGER: Do you have a screening
- 20 preference?
- 21 MS. YEAGER: No. My neighbors want the
- 22 natural look and I can certainly understand that.
- They have more property there than we do. My concern
- is the noise. I don't know if the natural element
- 25 would do that better than a wood fence.

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1 MS. SMITH: I would just like to add that I
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- 2 think that's the reason for the buffer is for the
- 3 noise.
- 4 The center that we're operating right now is
- 5 also in a residential community and we have not heard
- 6 any complaints about our children playing in the
- 7 playground in that community.
- 8 I also might add that in our neighborhood
- 9 where we're at right now we have a bar that is very
- 10 loud on the weekends and we've not said anything and I
- don't know if she has voiced any complaints about
- that. There's a lot of things going on in the evening
- from that that has nothing to do with us, but that's
- also in the neighborhood at the present time. We're
- hoping to make things a little better with our fence.
- 16 The bar backs up to our property.
- 17 CHAIRMAN: Your preference is put a fence up
- 18 rather than --
- 19 MS. SMITH: I'm fine with the landscape. I'll
- 20 do the landscape or the fence. Whichever one the
- 21 property owner wants. That's what I've agreed to with
- 22 the one that owns the most of the property. The
- 23 property line right now where we match up with her is
- overgrown weeds on the property line right there.
- There's nothing been done to clean anything up. We're

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going to have to do that. We're willing to do that.
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- 2 Just improve our property where we're trying to clean
- 3 up that whole lot there. That was a dilapidated house
- 4 about a year and a half ago that we tore down. We're
- 5 trying.
- 6 CHAIRMAN: Thank you very much. I think we're
- 7 clear on the issues.
- 8 Any board members have further questions?
- 9 (NO RESPONSE)
- 10 CHAIRMAN: Staff have anything else they would
- 11 like to add?
- MR. NOFFSINGER: No, sir.
- 13 CHAIRMAN: Chair is ready for a motion.
- MS. MASON: I move for approval. My findings
- of fact are that it's compatible with the current use
- of the property as is an extension of a previous
- 17 approved conditional use permit. The day care will
- 18 benefit and provide an essential service to the
- 19 community.
- The conditions would be a 6 foot fence in the
- 21 area that is next to Ms. Yager's property and the
- 22 trees or some sort of landscaping that would be a
- 23 buffer in the area of Mr. Taylor's property.
- 24 CHAIRMAN: We have a motion. Is there a
- 25 second?

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1 MS. DIXON: Second.
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- 2 CHAIRMAN: We have a motion and a second. Any
- 3 comments or questions on the motion?
- 4 MR. PANTLE: Did Ms. Yager, did she say which
- 5 ever she preferred? A natural barrier rather than a
- 6 fence?
- 7 MS. YAGER: I did say I would like to work
- 8 with my neighbor on that. He has the majority of the
- 9 property. I'm just concerned with the noise. If the
- 10 natural element, if the shrubs and the trees, if
- 11 they're pines that are nice size and will grow fast,
- 12 that would certainly be more attractive and last
- longer than a fence, but I'm just concerned that
- something be put up there of substance that will block
- some of the noise there. I'm willing to work with my
- 16 neighbors on that and the Head Start Program.
- 17 MR. DYSINGER: Mr. Chairman, I feel like Ms.
- 18 Mason's motion covers the bare necessities and it
- seems like these folks are going to be able to work
- out the details. I think if we try to get any more
- 21 detailed than this excellent motion, I'm afraid we're
- 22 going to get --
- 23 MS. MASON: I could amend it to the area where
- 24 Ms. Yager's property is. Either a fence or continuous
- 25 shrubbery of some sort that would be a buffer to be

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1 worked out between the applicant and Ms. Yager.
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- 2 CHAIRMAN: We have a motion.
- 3 MS. DIXON: I will second your amended motion.
- 4 CHAIRMAN: All in favor of the motion raise
- 5 your right hand.
- 6 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 7 CHAIRMAN: Motion carries unanimously.
- 8 Next item, please.
- 9 ITEM 4
- 10 609 Wing Avenue, zoned R-4DT
- Consider a request for a Conditional Use Permit to
- operate a homeless shelter with an occupancy of 90 residents providing educational, spiritual, financial
- and substance abuse recovery services to the residents and to non-residents, and to revise the previously
- approved site plan to increase the number of parking spaces, to revise the loading dock and to include a
- vehicular access point on Benita Avenue.
 - Reference: Zoning Ordinance, Article 8, Section 8.2C1
- 15 Applicant: Boulware The Mission on the Hill, Inc.
- 16 ZONING HISTORY
- 17 The property is located at 609 Wing Avenue is
- 18 zoned R-4DT Inner City Residential. OMPC records
- 19 indicate that three previous Conditional Use Permits
- 20 (CUP) have been approved for the Boulware Center at
- 21 this address:
- June 3, 1999 to utilize existing facilities
- for the temporary care of children under the age 18,
- the rejuvenation of persons who provide spiritual
- assistance to others, and use by religious, charitable

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or humanitarian organizations in an R-4DT zone.
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- 2 Approval was granted on the condition that there be no
- 3 on-street parking used in conjunction with this
- 4 facility, and that all parking for the use of this
- 5 property must occur on site within the walls of the
- former monastery property.
- 7 April 7, 2005 a Conditional Use Permit was
- 8 granted to operate a homeless shelter serving 90
- 9 residents and to provide educational, spiritual,
- 10 financial and substance abuse recovery services for
- 11 residents of the shelter with the condition that a
- 12 review will be conducted in six month intervals from
- 13 the time of occupancy for a period of one year.
- 14 September 7, 2006 a Conditional Use Permit
- was amended in order to revise the approved site plan
- to include renovations including adding a mechanical
- 17 room and various external mechanical units, various
- 18 platform and entrance reconfigurations, constructing a
- 19 new wall and removing a portion of the existing wall,
- 20 installing a new and larger electrical service and
- 21 reconfiguring the existing parking lot. Approval of
- 22 the Conditional Use Permit was granted on the
- 23 condition that the wall being constructed must conform
- 24 to the existing zoning ordinance unless a variance is
- 25 granted by the OMBA.

- 1 This application is made to change the scope
- 2 of services provided in rehabilitation counseling to
- 3 include non-residents as well as residents at the
- 4 facility, to add additional on-site parking and to
- 5 revise a loading dock. Additionally, the applicant is
- 6 requesting the access point on Benita Avenue to remain
- 7 open for emergency and special events. Past approvals
- 8 have been based on the physical closing of the Benita
- 9 Avenue access point so that traffic to the facility
- 10 will not have access from the residential street.
- 11 LAND USES IN SURROUNDING AREA
- 12 All adjoining properties are zoned R-4DT Inner
- 13 City Residential.
- 14 ZONING ORDINANCE REQUIREMENTS
- 15 1. Article 13, Section 13.8C1 requires one
- 16 parking space for every four beds and one space for
- 17 each employee on maximum shift.
- 18 2. Article 17, Table 17.312 requires a 3'
- 19 high continuous screening element and a tree for every
- 40 lineal feet of vehicular use area boundary when the
- 21 area is adjacent to residential zoning.
- 3. Article 17, Section 17.32 requires
- 23 interior landscaping for vehicular use areas that are
- at least 30,000 feet but less than 50,000 square feet
- in area, except in industrial zones.

- 1 SUGGEST CONDITIONS
- 2 1. That reviews be conducted at six month
- 3 intervals after occupancy for a period of one year.
- 4 2. That the Benita Avenue access point be
- 5 closed and not accessible by vehicular traffic.
- 6 MR. WILLIAMS: We would like to enter the
- 7 Staff Report into the record as Exhibit B.
- 8 CHAIRMAN: Is anyone here representing the
- 9 applicant?
- MR. SILVERT: State your name, please.
- 11 MR. CRAIG: My name is Bill Craig.
- MR. SILVERT: Mr. Craig, since you were here
- last, we've revised procedure. That I no longer swear
- in attorneys. I recognize the oath that you took when
- 15 you became an attorney.
- MR. CRAIG: Thank you.
- 17 Let me say first that this is an amendment to
- 18 our previous filings.
- 19 Take what I think may be the easiest one
- 20 sometimes is like picking apples. Take the easiest
- 21 apple first.
- The last time we were here we planned a wall
- down the side of our property, the side that's on
- 24 Benita. The front of our property is on Wing Avenue.
- 25 That wall has since been constructed.

We have two human gates that are open through

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2
       that wall. We had planned at the beginning to have a
 3
       large corrugated metal gate closed. That's the way we
 4
       started originally.
 5
               The last time we understood the people
 6
       objected and thought it would be much better if you
 7
       had - people in the neighborhood I mean - much better
 8
       if you had that gate openable in the event of an
 9
       emergency because it is the only vehicular gate on the
10
       north side of the property. We have constructed a
11
       two-lane street off of Wing Avenue that enters from
12
       the west into our property.
13
               So we don't have a major -- and I was not
14
       aware of the fact that the Staff recommendation was
15
       that we permanently close the Benita Avenue gate.
       That's not a big issue for us. We had thought that
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17
       people much preferred that be there for emergency
       purposes. We are having gates constructed for all
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19
       entrances and exits which are black rod iron gates.
20
       It will be very attractive. So we had thought the
21
       notion was to having an open space for emergency
22
       purposes or if you had an open house or something was
23
       preferred, but we're not going to make a big issue of
24
       that. We'll go with whatever is the sense. Our
25
       understanding the reason it's in there was we
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1 understood that the people preferred that. That's

- 2 kind of simple question.
- We're really here on an amendment for a final
- 4 development, final amendment to our development plan.
- 5 We filed those before. Now we are completing phase
- one. We've completed phase one of our construction.
- 7 So we have filed this final development plan which
- 8 shows our improvements as constructed. We anticipate
- 9 commencing occupancy shortly when we get an occupancy
- 10 permit.
- 11 I have here this evening both our consulting
- 12 engineer from HRG and our consulting architects from
- 13 RBS to answer any technical questions on those
- improvements.
- Those changes from a physical layout is we at
- one time anticipated a much more substantial loading
- dock near our kitchen area. You have a change in
- 18 that. We are increasing parking spaces by about ten.
- 19 All of them comply with the inside the wall
- 20 requirement. All parking spaces are inside the
- 21 enclosure. Then there's the issue of the north gate,
- 22 which I just addressed. Those are the physical
- changes.
- 24 As explained in our application, a funny thing
- 25 happened on the way to the monastery. We started out

- we thought we would renovate the monastery for around
- 2 \$1 million. We found that to complete our phase one
- 3 renovation we have now spent about 2 million to 2.2
- 4 million. We bought the property for \$500,000. We've
- 5 spent this additional money doing the renovations
- 6 through phase one.
- 7 At the end of this current phase there will be
- 8 38 residents living there. Like our Hall Street
- 9 campus they will live there continuously. We have
- 10 kitchen facilities, bathing facilities, all the usual
- 11 facilities for people to live there.
- 12 That 38 is an interim step. We except to
- 13 complete phase two. We hope to start next year. That
- would then take us the rest of the way up to 90
- residents living there. For now it's 38 residents at
- 16 completion of phase one.
- 17 We also have renovated the old administration
- 18 building in its entirety so that it will be a
- 19 treatment annex. That was the treatment annex
- 20 contemplated initially. It's in the very center of
- 21 the property.
- I imagine most everyone has seen the
- development plan, but the dark blue is the building.
- 24 All the buildings are connected and all of them are
- 25 two-story except for a walkway between this treatment

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annex and the rest of the building and the chapel
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- which has a high vaulted ceiling.
- 3 We expect phase two will involve spending
- 4 another 1.3 million or so. So by the time the dust
- 5 clears we will have spent about \$3.5 million on this
- 6 project.
- 7 As we stand here today, having spent the first
- 8 couple of million dollars, we find that to do all of
- 9 the things that not only comply with our regulations,
- 10 but all the things that led us occupy the property
- 11 efficiently, particularly efficient heating and
- 12 cooling system, that kind of thing. All the
- infrastructure has been replaced, whether it's sewage
- lines, water lines, fire suppression, electrical,
- 15 etcetera, etcetera. The idea has been that we are
- wiser to spend more money up front and to have a more
- 17 competent space for the long term.
- 18 Similarly in phase two the primary cost there
- is going to be around \$900,000, which will be a
- 20 heating and cooling system for the main part of that
- 21 blue building. That will then used for resident
- 22 spaces, offices, etcetera.
- Now, when we started this process there was a
- lot of doubt about whether Boulware from it's Hall
- 25 Street operation was going to be able to afford this.

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1 At this point I can tell you that we have spent money
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- 2 we have raised. We have borrowed money, but all of
- 3 the borrowed funds are covered by commitments that
- 4 come at one time or another. For example, trust when
- 5 someone dies or bequest that's committed. So as I
- 6 stand before you today, I'm glad to say that this
- 7 community has made available to Boulware \$2.5 million
- 8 to get to where I'm standing in front of you having
- 9 spent \$2.5 million.
- I suppose the most, other than the phase
- 11 construction, which is explained in the application.
- 12 I'll be glad to discuss any technical requirements or
- any technical questions. As I say we've got the
- 14 additional people here to deal with those technical
- 15 questions.
- We find that we want to use the treatment
- annex both for people who are residents within
- 18 Boulware and to make it available for people in the
- 19 community. There are a number of background facts
- 20 involved with that. The biggest and single fact is
- 21 this. In order to operate a substance abuse treatment
- 22 program, this by the way is a very structured program
- as explained in the application. Some people will
- come fairly early, for example. Might come in before
- 25 breakfast and be there until noon time. Other people

- 1 will come in around noon time and be there until maybe
- 2 eight in the evening. We close up, as I said before,
- 3 before this group, at nine, ten in the evening and we
- 4 re-open after six in the morning.
- 5 The point is that in order to operate a fully
- 6 structured licensed treatment program that's going to
- 7 be available for our residents, there will be
- 8 significant excess capacity. We therefore want to
- 9 make that treatment program available to people in the
- 10 community who may choose to come there and
- 11 participate.
- 12 To be blunt, there cannot be any more pressing
- need, I think, in this community than competent,
- 14 audited, licensed substance abuse treatment services
- that are available regardless of economic
- 16 circumstance. That is why we have layed it out the
- 17 way we have. We now ask for that change in use.
- 18 Otherwise, our use is the same throughout. What we're
- 19 going to do is permit our excess capacity to be used
- 20 by people who come from the community.
- 21 We do not function and will not be functioning
- as an extension of the judicial system, legal system,
- 23 correction system. This is for people who realize
- they have a problem and their family who would be able
- 25 to come and use that treatment center.

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1 The changes in the physical plan are
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- 2 relatively mild except for two important facts.
- 3 One is that we have spent a lot more money
- 4 than we might have initially anticipated. The second
- 5 is we have done a far better job in terms of the
- 6 quality of the improvements, which will save us money
- 7 for the long term.
- 8 The second is we don't see any reason for
- 9 waste. There is no reason to waste Boulware's
- 10 expertise capability, etcetera. To avoid that waste
- 11 we need to expand the treatment services so that
- 12 people from the public can come.
- 13 I can tell you that throughout the renovation
- 14 period there has been a lot of construction. People
- coming there to work. Equipment coming to do things.
- 16 We have found that it has not presented traffic
- issues. It's been a fairly straight forward process.
- 18 Through the excellent work of one of our board
- members, who is Al Ingleheart, an engineer recently
- 20 retired from Texas Gas, but as a result the general
- 21 contractor, Lanham Construction, which has done a
- 22 wonderful job, as a result the project has been
- completed on time and on budget.
- 24 So with your help we will take this additional
- 25 God send of this additional capacity for people to be

able to come and participate in the treatment

- 2 services.
- 3 That's basically our case.
- 4 CHAIRMAN: Any board members have questions of
- 5 Mr. Craig?
- 6 MR. DYSINGER: I do, Mr. Chairman.
- 7 Mr. Craig, how do you anticipate, how do you
- 8 and your clients anticipate this change? As I
- 9 understand it, you're changing a little bit from the
- 10 original intent of having all live-in recovery to now
- 11 being a little bit more of a dare I say clinic. From
- 12 your point of view, how do you anticipate this change
- impacting the neighborhood around you or do you? Am I
- 14 asking my question correctly?
- MR. CRAIG: I understand.
- 16 Our facility on Hall Street already has this,
- 17 have certain services that are available to the
- 18 public. Those of you not familiar with Hall Street I
- 19 hope you would visit, but those buildings started
- 20 being built in 1921 and were added to in 1931 and
- 21 1955, I believe. To say that they're out of date
- 22 would be an understatement. There's no off-street
- parking at all. There's no wall. There's no nothing.
- We use the available street parking around us.
- I think I can say we have not at any time had

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1 a parking complaint, a traffic complaint, a tie up
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- 2 complaint at Hall Street. I want you to understand,
- 3 Hall Street is a microcosm compared to the property we
- 4 have on Wing Avenue. I don't think there's any
- 5 legitimate reason to anticipate that there would be
- any different result when we expand into Wing Avenue.
- 7 By the way, something people seem to keep -- I
- 8 want to get straight. Hall Street will continue to
- 9 operate. Its services will be streamline to be in
- 10 sequence with what goes on at the monastery so that
- 11 people who come to the monastery to live will tend to
- 12 have already been with us anywhere from a few weeks to
- 13 two or three months. There are a number of advantages
- of having that stage approach.
- The traffic pattern with respect to Wing
- Avenue is wildly better than it's been at Hall Street.
- 17 The parking area within the wall is wildly better than
- 18 the parking arrangements of Hall Street.
- 19 If you take the population density at Wing
- 20 Avenue, it is wildly better meaning lower, than it is
- 21 at Hall Street. I don't believe there is any
- legitimate factor that would indicate that Wing Avenue
- 23 wouldn't be even more placid than the Hall Street
- operation has been which has had no adverse events. I
- asked particularly whether it was all the

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1 construction, all the traffic in and out and all of
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- 2 the trucks, etcetera. There simply has not been an
- 3 issue in terms of traffic.
- 4 We do want to add those ten additional parking
- 5 spaces that are on the crest of a hill very near the
- 6 treatment annex. The reason for that is that being 61
- 7 at this point I now realize that being closer when I
- 8 walk someplace, particularly on the crest of a hill,
- 9 is nice. So we wanted a few more parking spaces where
- 10 people could easily go in and out of that building.
- 11 That's a long explanation. I think things are
- 12 better in every respect.
- I know that there was earlier some concern
- 14 that there would be parking down on Benita. Benita is
- a side street. We will close that off entirely or
- not, whatever your choice is. The fact is the only
- 17 time that anybody will be going through Benita
- 18 entrance and exit would be if there was an emergency
- 19 and we needed to do that or if there was some sort of
- 20 large public event to which the entire community would
- 21 be invited, which would be appropriate sometimes.
- MR. DYSINGER: Also, Mr. Chairman, this
- 23 Conditional Use Permit request and the earlier
- 24 Conditional Use Permits that we approved, everything
- was kind of based on the 90 residents number.

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This change that you describe, do you still
 1
 2
       see yourself serving 90 lets call them clients or are
 3
       you going to look at people who are perhaps are not
 4
       there all the time differently? What I want to avoid
 5
       is -- we've always thought of this as a 90 resident
 6
       proposal. I just want to avoid a situation where
 7
       maybe a year from now we're looking at 200, 250
 8
       clients and it complicates the whole issue.
 9
               MR. CRAIG: No. The number of people who will
       live there, go to bed there, wake up there, etcetera,
10
11
       is 90. The number of staff members projected are the
12
       same as in the earlier filings with you. We will have
13
       people -- if you had 5 to 7 people in a room, you may
14
       well have 15 people in a room for certain sessions.
15
               We have a cafeteria and dining facility that
       initially is designed to feed 38 residents and to feed
16
       staff and to meet, if someone coming to treatment
17
       services there is there at breakfast time they'll eat.
18
       If they're there at noontime, they'll eat. If they're
19
       there at dinnertime, they'll eat. Ultimately that
20
21
       food serving capability will be for the 90 residents
22
       who live there, for the staff as they are there from
23
       time to time, and others who may be there at a given
24
       time at meal time.
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There's a good thing about food. If you do it

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1 well, people will come. To give you an example. The
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- 2 bar association here in town currently meets for lunch
- 3 once a month at Boulware. You don't have the whole
- 4 bar association, but they're all invited. They come
- 5 when they wish and they are familiar with what we do
- 6 and get to look at what the expansion is. It will be
- 7 that kind of thing. We're not running a public
- 8 eatery.
- 9 Ninety residents is it and will be it. This
- is not a segway into some large population.
- 11 MR. DYSINGER: My question was specifically,
- in fact, you use the term extra capacity. While
- 13 you're at this point at phase one with 38 residents
- 14 you have this extra capacity. As the 38 grows closer
- and closer to the 90, the implication seems to be that
- there will be less extra capacity and it will hover
- 17 around that 90 number or is it your intention now --
- 18 was extra capacity the term that you want to use with
- 19 all that implies?
- 20 MR. CRAIG: It doesn't have to do with -- the
- 21 extra capacity has to do with the number of people who
- 22 can come and participate in treatment services.
- People live with us for up to two years. Even
- with a population of 128, 90 on Wing Avenue and 38
- over on Hall Street. Even with that total residential

- 1 population. People come and go through their initial
- 2 work to start restoring their life, their ability to
- 3 earn. You would be shocked if you came to Boulware on
- 4 Hall Street. Most all day, most every day there's
- 5 very few people there because the people who live
- 6 there are working various places.
- 7 That will be true as well on Wing Avenue.
- 8 People will go to work. Come back. It's a home.
- 9 The number of people actually participating at
- 10 any given time in recovery treatment services in that
- 11 treatment annex who are also living there may well be
- in the neighborhood of 20 to 25.
- 13 The treatment annex can easily accommodate
- 14 double plus of that. Those phases rather than sitting
- there wasting that time and energy we will permit
- 16 people from the public to come.
- 17 I didn't mean to throw you off base. It's no
- 18 excess capacity in terms of living.
- MR. DYSINGER: Got you.
- 20 Mr. Chairman, I have no other questions at
- 21 this time.
- MR. CRAIG: We're happy to respond to any
- other questions or concerns.
- MS. DIXON: So you're saying that people who
- come from the community who voluntarily recognize the

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1 need come to participate in say support groups or some
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- 2 sort of interaction with the staff there, with the
- 3 staff as far as in recovery?
- 4 MR. CRAIG: That's right. To give you an
- 5 example.
- 6 It's the end of phase two and we have 90
- 7 people living there. We have 38 people living on Hall
- 8 Street. As I'm saying to you, the number of people
- 9 that live with us that are participating on a daily
- 10 basis let's say is 25 people. You've got four or
- five, six rooms of various sizes. It's an amazing
- 12 facility. You need to see it.
- 13 Now let us suppose that John Smith or it could
- 14 be Mary Smith, but let's say it's John Smith working
- 15 at Acme Witchett Company has a problem. His employer,
- Mr. Acme, knows it. Says, if you don't fix that
- 17 problem you're going to be fired. We are not going to
- 18 have you with a drug problem. He says, what do I do?
- 19 The employer says, go someplace where they treat this
- 20 disease. So he starts calling around. He would find
- 21 out what is true in Owensboro, Kentucky. He would
- find that there is not a licensed substance abuse
- treatment service that operates on the big treatment
- 24 centers. So he says, I need to go to Hazelton, as an
- 25 example. How much does it cost? It cost about

- 1 \$10,000 a week. Close to \$40,000 for 28 days.
- 2 Mr. Smith would say, I don't have \$48,000. Mr. Acme
- 3 who owns the witchett company would be able to say,
- 4 that's all right. You go to Boulware's treatment
- 5 facility, you will pay what is appropriate given your
- 6 economic circumstances. Someone completely on
- 7 assistance may pay the price of a pack of cigarettes
- 8 or Acme Witchett Company may have an employee citizens
- 9 program. Mr. Smith might get there any number of
- 10 ways. The important point is that Mr. Smith will have
- 11 available the type of services that you would hope
- would be available in our community, but he will not
- 13 be excluded because he's poor or has made a lot of
- 14 unwise choices. He would be able to participate.
- Now, the reason I keep looking back here is
- these people are more expert, but that's basically
- 17 what's involved in it.
- 18 There was a time we had those types of
- 19 services available at our hospital. Most hospitals
- 20 have found that they can't do that and maintain it.
- 21 That's been true in Owensboro. It was true in
- 22 Henderson. I think in Evansville at this time.
- 23 Program after program after program has gone under.
- 24 That's because it requires a different approach to it.
- We want to have that available in this community.

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1 By the way it might help Mr. Smith who lets
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- 2 say is earning 45,000 a year to be sitting next to a
- 3 person who has lost it all. It might be a real good
- 4 way to get the obvious lesson. Maybe I've got to
- 5 change my lifestyle.
- 6 CHAIRMAN: Any other board members have any
- questions? I have one, but I'll ask the board members
- 8 first.
- 9 MS. MASON: I still don't think I quite
- 10 understand. You're saying that it will have a
- 11 capacity of 90, but are you saying 25 more people
- might be coming and going?
- MR. CRAIG: Whatever is appropriate.
- MS. MASON: Because I know you said part of
- the 90 might be doing the rehabilitation. Will that
- 16 be people coming from Wing Avenue? Did I understand
- 17 that?
- MR. CRAIG: They wouldn't necessarily be
- 19 coming from Wing Avenue. They could be coming from
- anywhere in the community. They could be coming from
- 21 Spring Bank.
- MS. MASON: What are you saying? What is the
- 23 maximum capacity of extra people that you can
- 24 accommodate?
- MR. CRAIG: That is there during the day?

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1 MS. MASON: For this rehabilitation, yes.
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- 2 Maybe that's what -- that helps us to know about the
- 3 traffic coming and going.
- 4 MR. CRAIG: That's something you can't answer
- 5 in advance. Our experience so far has been that it
- 6 hasn't caused any traffic or other types of issues in
- 7 a much more congested place like Hall Street. Wildly
- 8 more congested place like Hall Street.
- 9 If we make that available at the Wing Avenue
- 10 campus, the number of people who will be coming will
- 11 depend on how many residents may be at any given time.
- 12 What are the spaces available for reasonable class
- 13 size?
- 14 This treatment doesn't involve bottles hanging
- up above beds or anything. It is an educational
- 16 counseling group meeting kind of process. So it's not
- 17 medical in that sense.
- 18 We wouldn't know at any given time. We know
- 19 that the amount of excess capacity will be substantial
- given how long people live with us after they have
- 21 completed their treatment phase. The number of people
- 22 that actually live with us at any given time there is
- going to be 90. The number of people who may come
- there during the day to participate otherwise isn't a
- 25 fixed number. It would depend on what works.

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1 CHAIRMAN: Mr. Craig, April 7, 2005, you were
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- 2 approved to operate a homeless shelter for serving 90
- 3 residents.
- 4 MR. CRAIG: Yes, sir.
- 5 CHAIRMAN: September 7, 2006, we amended that
- for some walls, landscape. It hasn't been raised.
- 7 You've been approved for 90.
- 8 MR. CRAIG: That's correct.
- 9 CHAIRMAN: Your request before us today it's
- 10 still not being raised. It's still 90.
- 11 MR. CRAIG: That's correct.
- 12 CHAIRMAN: That's all you're approved for.
- 13 MR. CRAIG: That's right. To be responsive to
- 14 this question.
- Let's say it's 10:00 on Wednesday morning.
- Out of the 90 people who -- this is after phase two,
- 17 but of the 90 people who live there, it is likely that
- 18 65 or 70 of them will be going to various places.
- 19 Most of them don't have cars. They ride buses or
- 20 they're picked up or dropped off. You have this
- 21 treatment program operating in this treatment annex.
- 22 That is this building right here. Let's say at that
- given time you can have 25 slots of people who might
- 24 participate in substance abuse recovery. They would
- 25 come there during the day at times that are set up for

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1 various type of like a school, classes, that kind of
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- thing. They'll leave. They're not residents, but
- 3 there are people who have come there to participate in
- 4 that program during the day.
- 5 It's inconceivable to me that during the day
- 6 you will have over 40, 50 people in a 28,000 square
- foot space, but those people, a lot of them are there
- 8 just during the day. They're not there as residents
- 9 living there.
- 10 CHAIRMAN: We have not approved that. We
- 11 approved for 90 residents.
- MR. CRAIG: That's right. That's why we're
- 13 here.
- 14 CHAIRMAN: If you have those 90 residents
- there and then you want 30 or 40 additional people
- 16 coming in during the day, this board hasn't approved
- 17 that and you haven't made an application to do that.
- 18 MR. CRAIG: That's what the application here
- is to do. The application I have amended -- what
- 20 we're asking for is an amendment to our Conditional
- 21 Use Permit to permit us to conduct those treatment
- 22 services and make them available. The treatment
- 23 services that our residents would normally participate
- in also available to people who choose to come from
- the public.

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1 CHAIRMAN: What is that number?
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- 2 MR. CRAIG: It's not fixed. It will depend on
- 3 how many chooses. It's not hundreds. It will be what
- 4 is appropriate given the class sizes of the treatment
- 5 program.
- 6 CHAIRMAN: Assuming that you had the 90
- 7 residents and then 50 to 80 people showed up, do you
- 8 have the capacity to handle that?
- 9 MR. CRAIG: You wouldn't have the capacity to
- 10 handle that many people coming from the public.
- 11 CHAIRMAN: So what number are you asking for
- 12 above your 90 residents?
- MR. CRAIG: It will depend upon how many
- 14 people can participate effectively in those treatment
- programs. That is not a fixed number. We're not open
- 16 to the public like Wal-Mart, everyone wants to come
- in. People would have to be accepted into it.
- 18 On the other hand, if at any given time you
- 19 had 15 of your residents participating, then the
- 20 number of people who would participate from the
- 21 community would be higher. I can't give you a fixed
- 22 number.
- 23 CHAIRMAN: But you're asking this board to
- approve a number. I don't see how we can approve
- 25 this. If you don't put a number in this application

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1 how can we -- number one, you might not even have
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- 2 parking for it. You might not have the capacity for
- 3 it. What is the limitation?
- 4 One of the neighbors, we still have to listen
- 5 and hear from the neighbors. I'm fixing to ask for
- 6 that in just a minute. I want to hear from the
- 7 neighbors. There will be additional questions.
- 8 MR. CRAIG: Sure.
- 9 CHAIRMAN: You're asking for an unknown
- 10 number.
- 11 Mr. Noffsinger, do you have any comments on
- 12 that?
- 13 MR. NOFFSINGER: Mr. Chairman, the applicant
- 14 has stated in the application that the treatment annex
- would easily accommodate 40 to 50 people; however,
- the applicant has not stated a specific number in the
- 17 application.
- 18 It would be in my opinion within the rights of
- 19 this board to consider a particular number given the
- 20 nature of the parking and the site. That's what this
- 21 board is here to do. Is to consider a Conditional Use
- 22 Permit to ascertain whether or not this is compatible
- with the neighborhood.
- Now, we've done that in the past up to this
- point, but tonight you're considering basically two

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things. The access to Bonita, the additional parking,
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- 2 off-loading area, and then the opportunity for folks
- 3 from the public to come in for treatment. The
- 4 applicant has stated that number the annex could
- 5 handle is 40 to 50. I think what you've got to figure
- 6 out and work out with the applicant is what number is
- 7 acceptable to integrate this into the neighborhood.
- 8 MR. CRAIG: Better response might come from
- 9 our chief executive officer and staff level and that's
- 10 Becky Hagan who is present. Let me ask her to respond
- 11 to this situation.
- MR. SILVERT: State your name, please.
- MS. HAGAN: Becky Hagan.
- 14 (BECKY HAGAN SWORN BY ATTORNEY.)
- MS. HAGAN: I'm not usually the one who tries
- 16 to clarify things. So, Bill, thank you for the
- 17 introduction. I'll try.
- 18 The reason we're having difficulty answering
- 19 your question is because of what we are actually
- asking for you to approve. As an example, we
- 21 currently do a group counseling session for our
- 22 residents on Hall Street. The name of it is Marijuana
- 23 Education. It's a six week course. One hour one day
- a week for six weeks. What we are asking is that we
- 25 take that course, it's a course that so many families

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1 call and ask for. Do you have services to educate
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- families? This addresses the topic of I have a
- 3 teenager, I know we're getting into trouble. Can you
- 4 help me? What can we do? That course is one example
- of what we would like to offer.
- In fact, one of the first things we would want
- 7 to do is to offer that group to the public. In that
- 8 case, it will be one group, once a week, an hour and a
- 9 half each time it meets for six weeks. We're going to
- 10 limit the size to 20 people for that group.
- 11 Now, at a later date when we are operating at
- 12 full capacity, we may also say, wait a minute, there's
- 13 Tuesday night and we have a group on methamphetamine
- 14 that families might want or some other topic that this
- 15 community is asking us to provide education services
- on. So we may open another one for Tuesday night and
- another one for Friday. That's what we're asking.
- 18 So when you ask how many people, it's very
- 19 difficult to name that number of total people say in a
- week's time or at any time frame that we may have.
- 21 Because the fact of the matter is we may also have say
- there are a group of folks who want the marijuana
- 23 education group, but they work the night shift so they
- 24 want it in the morning. I don't know that we would do
- 25 this, but it is conceivable that we would say, okay,

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we'll do this offering once in the morning and once in
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- 2 the evening.
- I hope that helps you to understand why it's
- 4 difficult to name the number of folks we may be
- 5 talking about. Because there are people who live in
- 6 our community who call us daily saying, help, help,
- 7 help. Are there any education courses available?
- 8 However, however, we will always be limited by
- 9 the number of staff, the number of rooms that we have
- 10 available, the number of parking slots that we have.
- I don't know that I can name that number, but we can't
- 12 just expedientially say, Owensboro, come to these
- education groups. I don't know if that explains
- 14 anything.
- MR. DYSINGER: Mr. Chairman.
- Ma'am, the nature of what you all do does not,
- for me anyway, does not factor into this really at
- 18 all. I come at this looking at you guys like any
- 19 other business that would cater to a certain amount of
- 20 clients. It doesn't really matter to me what that
- 21 service is. Part of our responsibility is to gauge
- 22 the impact on the neighborhood from the traffic that
- your business will generate. The times that we have
- looked at your all's, that you guys have come before
- 25 us before 90 people. That's a number. I can get my

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1 head around it and I can make a decision, a judgment
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- on the impact that that is going to have on the
- 3 neighborhood or the community or an area, whatever.
- 4 What you guys appear to now be telling us is
- 5 that there is no, the sky is really the limit. I
- 6 cannot make a decision on the impact you guys are
- 7 going to have without some idea of -- just like we had
- 8 the Head Start earlier. It was how many kids and
- 9 hours of operation. It's pretty cut and dry for us.
- 10 Unless I am sorely misunderstanding what you guys are
- 11 saying, I am sensing a fundamental change in the
- 12 conditional use that you guys are requesting, which is
- 13 fine. We can look at that. That was not my
- 14 understanding coming in to tonight. My understanding
- 15 was that we were talking about some more parking
- spots, Bonita Avenue and a loading dock. I'm getting
- the feel that we're in a completely different area
- 18 here.
- 19 I said the other stuff to help you understand
- 20 why this suddenly seems like a big deal. For us it's
- 21 all about numbers and impact on the neighborhood.
- 22 MS. HAGAN: Right. As I said, the numbers for
- us, our limitations will always be the number of staff
- 24 to address the groups or sessions that we're wanting
- 25 to offer to people and by our parking spots, and what

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other groups are going on, you know, at any given
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- time. So it truly can't be expediential. It is
- 3 probably fewer than I would hope.
- 4 Once again if there would be a need to limit
- bow many, we can, if there's a way to determine that.
- I don't know how it will be determined when we're
- 7 talking basically about one hour slots. Our parking
- 8 lot limits us. I don't know the street limitation.
- 9 MR. NOFFSINGER: Ma'am, could you give us a
- 10 number maximum in that treatment annex at any one
- 11 time? That might help.
- 12 MS. HAGAN: There will be a building capacity
- 13 that certainly can't be broken either. That would be
- 14 a given. There will be codes that required
- 15 limitations from that aspect.
- MR. NOFFSINGER: Do you have a number? At
- this point we're looking for a number.
- 18 MR. CRAIG: We can agree to a number and we
- 19 can limit ourselves in that respect. Then we can see
- 20 what the experience is and if we then need to
- 21 reconsider it, we can come back and say, this is what
- 22 the capacity has been. This is what's gone on and
- this is what's happened in the interim.
- Let us suppose that at this point the total,
- 25 what you really want is the total number of people who

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1 may be there during the day in a treatment or
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- 2 educational mode. At any given time the participants
- 3 in that number may be resident or non-resident. Let
- 4 us assume that we then use let's say 50 as the maximum
- 5 number of people who will be participating in that
- 6 treatment annex at any given time. Period. Now,
- 7 that's people who are using it during the day. It's
- 8 not open all night. It is a -- we can live with that
- 9 because we can then demonstrate what the experience
- is. Then come back if we're saying, you know, we're
- 11 sitting here with X experience. Change that number.
- 12 We would then have a background for changing that. If
- that is helpful to the board, we're willing to do
- 14 that.
- 15 MS. MASON: Is that 50 in excess of the 90?
- MR. CRAIG: That's 50 people who are
- 17 participating in the treatment annex in a given day.
- 18 Some of them may be members of the 90. Some of them
- 19 may not.
- 20 My point is you don't have the 90 people there
- 21 the vast majority of the daytime.
- MR. PANTLE: You're beating all the way around
- us. There's a number of 90. Now you're going to add
- 40 to it. That's 130. You've given us a number of
- 25 130. We need a number before we can make a decision

- 1 on this.
- 2 MR. CRAIG: What you're really talking about
- 3 is a maximum number of people at the facility at any
- 4 given time in the whole facility. Because what you're
- 5 worried about is people coming in and out.
- 6 MR. PANTLE: Total figure.
- 7 MR. CRAIG: I think we can certainly agree
- 8 that at no time, other than staff, will there be more
- 9 than 120 people located there. Period. Total.
- 10 That's easy. The reason it's easy is this, I'm not
- 11 being flipped. The reason it's easy is that the 90
- 12 people who are there overnight and leave the next day
- and are gone all day, the vast majority of those
- 14 people are going to be gone all day.
- 15 If we had 40 or 50 people involved in
- treatment, they would not be there at the same time as
- 17 the vast majority of those 90.
- 18 So if you want a maximum occupancy of the
- 19 entire facility, we can live with 120 easily. Easily.
- Does that help, sir? I'm trying to be helpful
- 21 to you.
- Our staffing, as we were earlier estimating,
- 23 if you want to set an overall capacity of people there
- 24 at any given moment, that's easy. The only addition
- 25 to that 120 would be staff, which you have the figures

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1 on.
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- 2 CHAIRMAN: You're saying the max at any one
- 3 time is 120?
- 4 MR. CRAIG: Right.
- 5 CHAIRMAN: Plus staff?
- 6 MR. CRAIG: Plus staff.
- 7 CHAIRMAN: Staff is normally what?
- 8 MR. CRAIG: It's usually around 18. Can be as
- 9 high as 22.
- 10 CHAIRMAN: Now we're looking at 138 people at
- 11 one time.
- 12 MR. CRAIG: Absolutely. I think that's easy
- 13 to do. We can live within that requirement. At the
- 14 six month intervals we can come and discuss with staff
- what our experience has been and anybody else.
- MS. DIXON: But your actual stay there, live
- there at night, for instance, would not exceed 90?
- MR. CRAIG: No, it will not exceed that.
- 19 That's correct.
- 20 MS. MASON: And you're asking for the increase
- 21 in parking space is how many parking spaces will you
- have total?
- MR. CRAIG: Total 56 parking spaces. We have
- 24 -- those not familiar with it should mention, we have
- 25 bought this corner property right here. We own that.

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1 We have people that live there. They're usually
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- office staff people. We have that entire square.
- 3 MS. DIXON: What percent of your actual
- 4 residents have automobiles?
- 5 MR. CRAIG: About one in ten. That has been
- 6 our experience forever. About one in ten.
- 7 CHAIRMAN: Mr. Craig, we've covered quite a
- 8 bit. I think we need to hear from the neighbors, get
- 9 their concerns and comments, questions. If you will
- 10 yield, I'm going to ask the neighbors.
- 11 Anyone here wishing to speak on this item in
- 12 opposition or questions or comments, please come
- forward.
- MR. SILVERT: State your name, please.
- MRS. EMBRY: My name is Donna Embry.
- 16 (DONNA EMBRY SWORN BY ATTORNEY.)
- MS. EMBRY: Good evening, Mr. Chairman and
- 18 Board.
- 19 As I stated, my name is Donna Embry. For over
- 20 13 years my husband and I have lived at 412 Geary
- 21 Court, which is only three houses from the former
- 22 Passionate Nun Monastery.
- I'm standing before you now in response to
- 24 Boulware Center Mission's proposed changes to the
- 25 Conditional Use Permit that was granted on April 7,

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1 2005 by the Owensboro Metropolitan Board of
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- 2 Adjustment.
- 3 Three changes requested by Boulware include
- 4 the north gate and drive remain operable, expanding
- 5 parking and open to the public.
- I know several quotes from the April 7, 2005
- 7 transcript by Mr. Bill Craig, Boulware's Board
- 8 Present, under oath to our neighborhood and Owensboro
- 9 Metropolitan Board of Adjustment pertaining to the
- 10 Benita Avenue entrance have probably already been
- 11 stated tonight. But to our neighborhood, they are
- such a significant part of why we are here. I would
- 13 like to briefly quote just a few lines, again, if I
- 14 may.
- "We will maintain in a very real sense, we
- will maintain the property in as cloister of a fashion
- 17 as it always was. Maintaining the walls. We are
- 18 going to shut off and construct a wall across the only
- 19 paved exist that will go in and out on Benita. All
- 20 parking will be inside of our facility. We will
- 21 frankly be -- we will promote the idea of putting a
- 22 yellow stripe on our side of Benita Avenue. There
- will not be traffic of anybody visiting us on Benita.
- 24 Everyone will be coming in on Wing Avenue."
- 25 You have a transcript that says that.

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Mr. Craig went on to say, "The question was
 1
 2
       asked about access in and out. We intend to have a
       drive in and a drive out side by side Wing Avenue. A
 3
 4
       lot of people don't understand our residents only one
 5
       of ten will have a vehicle. We frankly expect to have
 6
       at any time, it will be surprising if as many as 30
 7
       spaces are occupied, but if at any time all of our
 8
       parking will be internal, inside our walls."
 9
               Again, you have a transcript.
10
               Mr. Craig, those statements made by you
       sounded really good that April 7th meeting in 2005,
11
       and our neighborhood almost, I said "almost," believed
12
13
       you. But as we knew you would do, once you got your
14
       foot in the door, you would change.
15
               Mr. Craig, just as we predicted, you now want
       to go back on your word and keep the Bonita gate
16
17
       operable, open the facility to the public and expand
       your parking to non-residents.
18
19
               Mr. Craig, please tell our neighborhood and
       the Board of Adjustments what is the truth.
20
21
               Mr. Craig and Boulware also requests an
22
       amendment to its Conditional Use Permit for the Wing
23
       Avenue campus to permit it to provide treatment at
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that location to individuals in the community who are

24

25

not residents.

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1
               A small quote by Sue Fowler, Boulware's then
 2
       board president, in the Wednesday, September 1, 2004,
 3
       Messenger-Inquirer article titled, "Boulware's Planned
 4
       Move Worries Neighbors," the facility would not
 5
       contain anything that would generate a large amount of
 6
       traffic.
 7
               We are not confused. By opening any Benita
 8
       Avenue entrance to this facility to the public will be
 9
       more people and more people will generate more traffic
10
       in and out of our narrow neighborhood streets. Fire,
11
       police, trash pick-up, school buses and ambulance
12
       services will have limited access because of
13
       Boulware's open public meetings as well as whatever
14
       else traffic they're proposing will generate.
15
               Mr. Craig initially stated on April 7, 2005,
       it will take $1 million and six months to complete
16
       this project. It is now three and a half years and
17
       $2.7 million later with only the first of three phases
18
19
       just completed. No housing for the homeless. Just
20
       meeting areas.
21
               The next phase will be housing costing
22
       approximately 1.3 million with the total estimated
23
       cost of at least how many more million? Does Boulware
       have the money now for completion of this monumental
24
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project? Where will the money come from and how many

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1 more non-profits will close their doors because of
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- 2 Boulware's glutinous fund raising?
- 3 Will Boulware be able to support this
- 4 multi-million dollar facility when Recovery Kentucky,
- 5 a similar treatment program for substance abuse now
- 6 being built on Veach Road? This Board of Adjustment
- 7 is very familiar with Recovery Kentucky.
- 8 With inconsistencies, misleading statements,
- 9 broken trust and now these new proposals, Mr. Craig,
- 10 Boulware and its representatives has once again showed
- me, our neighborhood they cannot be trusted. They
- 12 could not be trusted in the past. Cannot be trusted
- 13 now. Therefore, how can we trust them in the future
- 14 to do as they say as proven by these current issues
- Boulware has brought before this board tonight?
- We are absolutely opposed to the proposed
- ingress/egress use of Benita Avenue entrance, any
- 18 expanded parking and a change from homeless shelter to
- 19 substance abuse as well as being open to the public.
- When deciding on Boulware Center Mission's
- 21 Conditional Use Permit changes, we please appeal to
- you to decide no on Boulware's proposed issue. We
- feel for the concerns and safety of our neighborhood.
- 24 Thank you.
- 25 CHAIRMAN: Anyone else like to speak?

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1 MR. SILVERT: State your name, please.
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- 2 MR. DARLING: Robert Darling.
- 3 (ROBERT DARLING SWORN BY ATTORNEY.)
- 4 MR. DARLING: I'm a current resident of 414
- 5 Geary Court.
- I have also submitted a copy of my statement
- 7 and the power point that I'm about to do for the
- 8 record.
- 9 Tonight I would like to oppose Boulware's
- 10 latest proposal before this Board of Adjustment. I
- 11 would like to show a brief power point of the
- 12 objections of my neighborhood.
- This is my neighborhood before Boulware
- 14 entered. Nice quiet streets. All home owners.
- Someone living in every house. Everybody knows
- 16 everybody.
- 17 This is the proposal if it is adopted. This
- is my neighborhood after. Super busy streets. Lots
- of traffic 24/7, abandoned houses, lots of strangers,
- lots of police calls.
- 21 Do these slides not look familiar? They
- 22 should as these two slides were presented at the first
- 23 Board of Adjustment hearing before Boulware almost
- four years ago. It seems we were right then about
- 25 Boulware's plans to cause traffic congestion in our

- 1 neighborhood.
- 2 The monastery property is completed surrounded
- 3 by homes and most of them are home owners.
- 4 The latest proposal is to put 32 men in this
- 5 chapel/dorm. With our current fire codes the exit
- 6 doors to this dorm cannot be locked, which means lots
- of movement in and out of the closest exit to Benita.
- 8 Will Bill Craig be using this exit to save him
- 9 ingress into the chapel as it will be the closest. He
- says he doesn't want to walk as much as he used to.
- 11 Let's look at the closest gate to the chapel
- dorm. Lovely gate, isn't it? Real high level
- 13 security there. And with having up to 90 men on this
- 14 site or even 32 security becomes the most important
- issue. Of course, they may shore up this gate, but
- remember this wall is only six foot high per code.
- 17 Anyone wanting to enter or leave, of course, uses the
- 18 shortest distance.
- 19 This neighborhood has a high level of
- 20 single-family home owners. A lot of them seniors.
- 21 With all these openings on Bonita means a lot of
- 22 clients wondering around. How would you feel about
- having 90 men living next door?
- 24 This is another high security gate beside the
- vehicular gate on Benita. All the requested parking

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lots mean a lot of traffic coming and going a lot.
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- When Boulware was in the homeless business, they said
- 3 only one in ten might have cars. Now with the shift
- 4 to paying clients, almost every one of them will have
- 5 transportation. Don't forget the extra meetings,
- family, friends and, of course, the employees.
- 7 If this proposal is approved to open this
- 8 gate, we would see several hundred extra car visits a
- 9 day to my neighborhood. Several hundred. Would this
- 10 not normally change the character of the neighborhood?
- 11 Something I believe you have to review. I think you
- 12 discussed it tonight. I mean why would they need more
- 13 parking if they're not having more car visits. More
- 14 cars mean more people.
- 15 Let's look at the gate they want to open. See
- any problems? It's flooding and raining and water is
- 17 pouring out of the drive. Flooding is always a
- 18 problem in Owensboro and allowing extra parking on
- 19 this property will only cause extra flooding in the
- 20 neighborhood as they have no way to contain this
- 21 runoff in any retention ponds or such.
- What happens when 150,000 gallons comes off
- 23 this property like it does in every two inch rain like
- I photographed here.
- 25 This is a picture beside one of the gate and

all this extra runoff from their site is causing more

- 2 filth in the sewer system.
- Beside filth we have lots of flooding. Of
- 4 course, not all of this water is Boulware's, but with
- 5 extra blacktop asked for it will still make this
- 6 problem worse.
- 7 By the way you really do need to stay out of
- 8 this water because it is crawling with Ecoli. In
- 9 other words, because of the combined sewer system this
- 10 also has your toilet flushings in it. Please notice
- 11 the water is covering the school yard too. Ecoli can
- 12 live for several days out of the water, which means
- school children playing in this grass several days
- 14 later could become sick or die. Does the term
- tomatoes mean anything? The EPA is looking at our
- storm water to see if we need to treat it before it
- 17 reaches the river. Very costly. So every gallon that
- 18 doesn't soak in to the ground because someone puts in
- 19 asphalt parking could wind up costing us all higher
- sewer rates.
- 21 Let's look at the problem using Bonita as an
- 22 entrance or extra or parking.
- 23 The street is only 24 feet wide and should be
- 24 marked as no parking on one side as per city
- 25 ordinance.

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1 You can see in this picture there is no way a
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- 2 car can pass or any emergency vehicle could pass on
- 3 this street.
- 4 This is a 12 foot high wall on top of a 12
- 5 foot high bank on the south side of Bonita.
- 6 Oops, you better stay out of the street
- 7 because you will be hit. I have personally been
- 8 struck by a car while trying to cross here and to this
- 9 day still have little feeling in my right foot. This
- 10 is one of the most dangerous intersections in the
- 11 city. You are totally blind when you exit off Bonita
- 12 onto Wing.
- 13 This is your view south of the stop sign at
- 14 Bonita. If you're sitting at the stop sign where you
- should be, that's your view to the left.
- This is your view four feet out in the street.
- 17 Notice you cannot see oncoming traffic.
- 18 Let's look at the cost of this project so far.
- 19 Total cost probably, if it doubles like they've
- doubled what they've done before, it's going to be
- 21 almost \$6 million. Who knows how much.
- 22 Executive Inn would have been cheaper to buy.
- They could have bought and given 125 new homes with
- 24 the money that they've spent.
- 25 If they put the parking in, it will flood the

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1 neighborhood more. They don't have containment ponds.
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- 2 There will be heavy vehicular traffic, have dangerous
- 3 entrances. It's open property. Weak security and it
- 4 will only have men staying at night in the units.
- 5 This is a statement Bill Craig made before the
- 6 Owensboro City Commission on April 5th.
- 7 "Sometimes one should look at what one really
- 8 is saying rather than just the words coming out of our
- 9 mouths. They should stop and reflect on what's really
- 10 being said."
- 11 Our neighborhood is not responsible to
- 12 guarantee Boulware's success. If they keep changing
- 13 and trying to find a funding source that works, will
- 14 they become a Wal-Mart next? That makes the third
- change since they've started in our neighborhood. You
- know, it's one thing to be next-door to Wal-Mart and
- 17 another thing to find yourself suddenly in the middle
- of Wal-Mart's parking lot. That's one reason we
- oppose this change because of use of Boulware's
- 20 entrance and extra parking.
- 21 This restructuring means that there is no
- longer, this is no longer your mother's Boulware.
- They are now going full-time into the substance abuse
- 24 treatment business.
- 25 When Judy Dixon made her original motion that

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it was because she had a similar center next to her,
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- 2 it was the Pitino Shelter. It looks like Boulware is
- 3 getting out of the homeless care and into a more
- 4 profitable model. What is now going to become of the
- 5 homeless?
- 6 The one thing I would ask is that if you do
- 7 not approve the gate, that the gate be sealed because
- 8 I'm concerned with the gate to be suddenly left open
- 9 for six months at a time. We'll have to complain
- 10 before the gate is sealed or shut.
- 11 Another thing I would like to ask the
- 12 chairman. If he counted the people in this room
- 13 tonight to see whether we exceed the requirements for
- 14 this room? Because no matter what number they say,
- who is going to count and who is going to count
- 16 everybody in the facility? There's no guarantee to
- the neighborhood that this won't exceed it.
- 18 I realize you have to have a number, but I'm
- 19 not quite sure that you, you know, we could find a
- workable number that the neighborhood would trust.
- 21 So for all these reasons I ask that you not
- 22 approve this proposal tonight. Thank you.
- 23 CHAIRMAN: Anyone else like to speak in
- 24 opposition?
- MR. SILVERT: State your name, please.

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1 MR. KIRTLEY: I'm Bob Kirtley.
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- 2 MR. SILVERT: I recognize the oath you took as
- 3 an attorney, Mr. Kirtley.
- 4 MR. KIRTLEY: I live at 1500 North Highland
- 5 Avenue which is a block over from Boulware.
- 6 What it was, let me just say from my
- 7 perspective. I served proudly on Boulware's Board for
- 8 several years before I was asked to be removed. I was
- 9 removed for question cost, things of that nature I'm
- 10 afraid.
- I don't know if you understand. Boulware
- 12 founded its fame in this community based on 12 step AA
- 13 at no cost. Each one to each one. It was a helping
- 14 thing. A very created thing. Boulware founded its
- popularity and its honor of providing homeless shelter
- to people. Letting them get their head back together
- 17 and then go out and work in the community. When they
- were able to go alone, they would have whatever money.
- 19 They would not be charged a thing. This was probably
- the most fantastic program.
- 21 Now, that has had a remarkable and a dramatic
- 22 change. The clinical side of rehabilitation cost
- money.
- 24 When I was on the board, the board allocated
- \$50,000 from when the hospital dropped the clinical.

1 It was agreed by the board that they would drop it if

- 2 it didn't work.
- Well, this is when I was removed from the
- 4 board, I guess. I don't know.
- 5 Because I'm a neighbor that wanted this to
- 6 work. I was very supportive of it, but I wanted a
- 7 lock and key facility. I'm afraid what I see now is
- 8 totally not a lock and key facility by any means.
- 9 We're talking numbers. You said they had 90. Bill
- 10 said 120.
- I know Bill's heart is totally good in this
- 12 and I respect him for that.
- But you say things that you cannot comply
- 14 with. You say things that you cannot realize. What
- 15 are the aftermath of this?
- Now we have the chapel, the sanctuary's
- 17 Mission on the Hill. It's a dormitory for men only.
- Boulware was founded on a family. Anybody
- 19 could come there. Men and women. In fact, when they
- 20 came into the community or initially to say they were
- 21 joining us, they were young girls were coming around
- 22 hanging out folders for us to come to some event.
- 23 That's it. That's Boulware. Boulware is fabulous.
- Now Boulware has gotten to this point where
- 25 it's clinical. I don't know how much clinical is

- 1 taken place.
- Now, there's two different things here.
- 3 Clinical is like Hazelton, 28 days. It's intense
- 4 therapy, in-house therapy. The way it ought to be.
- 5 Having marijuana talks, that's a whole different
- 6 concept. That's just teaching. That is not a
- 7 clinical necessarily program. It's totally -- that
- 8 goes in conjunction with 12 step, AA.
- 9 I'm just saying the program is fabulous, but
- 10 the ideas are great, but the reality of this thing
- it's taking the chapel, and it's no longer Mission on
- the Hill. It's the dorm on the hill.
- 13 My greatest fear, and when I gladly joined
- 14 that group was that it be a lock and key. Now what I
- see is a total building, a kitchen that's finished, a
- 16 dining room. That's the two floors on the main
- 17 structure. What I laugh about because I jokingly said
- 18 at one of the meetings, you know, I bet it will cost a
- 19 million bucks to retrofit the annex. Well, I think
- those numbers are probably pretty accurate. We've
- 21 spent 2.7 million to date doing some internals. I
- 22 don't know if they've done the HVAC or the other
- 23 things for the main building, but to retro fit the
- 24 annex.
- 25 What this is and what it tells me is, clinical

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1 has been working since 2004 or attempted to be
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- 2 working. They should have specific numbers of what
- 3 they serve.
- 4 I do know that when I looked at the books one
- 5 meeting a month or two before I was asked -- I was not
- 6 renewed. That it had grossed \$600 to date in fees.
- 7 Now, this is another thing that you have to
- 8 understand. We're going from a free donation, no cost
- 9 to a person, to where you have to pay for service.
- 10 Now, granted if you're unable to and all of
- 11 this, but you pay -- it's generating tremendous cost
- 12 to maintain itself. That really was not Boulware
- 13 theory. It was simply you come there, you had a home,
- get your life together, and you're fine.
- I'm saying to you that I'm deeply concerned
- 16 that you have a two-story structure that only has
- 17 housing unit in the chapel for 32 people, male only.
- 18 That is what's in this application, I believe.
- 19 Now, you say you have this 90 figure. Why 120
- when you're only going to have 32 people until phase
- 21 two is completed. Phase two may never be completed.
- 22 Starting in 2009.
- 23 Really I can remember, I've had two
- 24 anniversaries. It's always usually in September or
- October when going into the facility. I don't mean

- 1 that in a bad way. I love Boulware. I also love my
- 2 neighborhood. I see what is happening is what I had
- 3 the greatest fear for. Good ideas that are not being
- 4 realized.
- 5 What they're saying and they want, let us have
- 6 the higher numbers and then we'll figure it out. They
- 7 right now have clinical or should have that at Hall
- 8 Street campus. They ought to be able to have the
- 9 numbers and be running on that. Ninety is more than
- 10 they will ever need for anything. I don't know that
- 11 you should approve a general public. Until they show
- they can serve the people that they historically are
- for. The homeless and the people that take up
- 14 residency. Let them have a test run of that. Then
- come back here if it's working, if those programs are
- 16 working. That's your Hazelton. Inpatient 28 day type
- 17 program. Serious clinical rehab. And not meetings on
- 18 marijuana, which is good.
- 19 All of these people are my friends. I'm just
- 20 saying I now -- our community.
- 21 We're talking about how it's been draining
- from other charities. Bobby Darling is say it's come
- 23 a bit. Well, it has to maintain the clinical. You
- 24 have to get money from somewhere to pay people to do
- 25 this type of work. It's totally visible where it

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1 would not recognize Boulware today because it was
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- 2 solely a 12 step and you brought in the vegetables,
- 3 you brought in and donated food, donated things and
- 4 went on. It was really a shoe string operation that
- 5 worked well. I bet everybody on that board -- I have,
- 6 I've taken food there in the past. Even before I was
- 7 a board member.
- 8 What I'm saying to you is, I think you ought
- 9 to deny that application to the public until there's a
- 10 track record established. Something more than an
- 11 estimate. Because I can tell you right now only 32
- people -- 58 is the number -- that's 18 more than the
- 13 40 was asked for anyway because they only housing unit
- for 32 people they say. So this 140 you're climbing
- 15 numbers that are -- I think it's right. What are you
- going to do? Have a meter there? You're going to
- 17 have to take people's word for it fine or require them
- 18 to submit their -- not names because of
- 19 confidentiality, but have them submit their daily
- 20 attendance charts or numbers or something to keep a
- 21 handle on how many people actually attend and in what
- 22 capacity like that.
- 23 Because this is a neighborhood that would
- 24 welcome Boulware that Ms. Boulware started. This is a
- 25 neighborhood though that is, and I say that and it's

- 1 very convenient that I never did see in that
- 2 application where it's for emergency only as was said
- 3 today for the Bonita drive. That was a killer point
- 4 when this thing first come up here and it was done
- 5 away with.
- 6 Now the application didn't say anything for
- 7 emergency use. The application said to keep it open.
- 8 What I'm trying to say these people have a real
- 9 concern there. They're told something and something
- 10 different happens.
- 11 If Boulware is going to be a success, which I
- 12 wish it will be, they need to prove something now.
- 13 Prove. Prove through the operation of the programs
- 14 and do it. Then come back to this board. I'll vote
- with them. I'll stand beside them, if they're proving
- it. They're actually doing it.
- 17 This is premature by any stretch of the
- 18 imagination. I don't think that it hurts them in any
- 19 way to -- you can approve a loading lock and approve
- 20 -- I don't know about the parking. Bobby, you know,
- 21 this flooding thing. I'm not here on the water fall
- 22 and everything else like that.
- 23 But I do think offering this to the public is
- 24 a mistake at this time until somebody -- because
- 25 they've only been in the clinical business three or

- four years. See, that's what you may not realize.
- 2 Boulware and even there it hasn't been operating.
- 3 We're not talking a long, 1921 track record or '31,
- 4 excuse me. We're talking only two or three years and
- I know the first year it didn't do anything. It
- 6 exhausted \$50,000 the first three months of 2006. It
- 7 was going in the hole about 4,000 a month.
- 8 I'm just simply saying I feel that Boulware is
- 9 needed in this community, but it needs to prove itself
- 10 to you all and this community before it be allowed to
- 11 go further, as far as outreaching for the other
- 12 clinic. Thank you.
- 13 CHAIRMAN: Mr. Kirtley and Mr. Darling, you've
- 14 been critical in asking for a number and you should
- 15 know. We cannot enforce this permit if there's not a
- number. If you go out there and if we get a call from
- the neighbor who says there's 150 people out there, if
- 18 we didn't put a number on that, we can't say you're
- 19 not in compliance. We will revoke their permit.
- 20 Without a number we cannot do that. You should know
- 21 that. So we'll put that to rest.
- 22 Anyone else like to speak?
- MR. SILVERT: State your name, please.
- MR. FICKEY: I'm Mr. Fickey. I'm own the
- 25 adjoining property.

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1 (HOWARD FICKEY SWORN BY ATTORNEY.
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- 2 MR. FICKEY: I purchased the property that's
- 3 adjoining this particular piece of property. It has
- 4 nothing to do with this. It was sold to me under
- 5 false pretenses. The realtor told me this had nothing
- 6 to do with a drug rehab facility. This was a homeless
- 7 shelter for unwed mothers.
- 8 Had I known what I know now, I wouldn't
- 9 probably be in this neighborhood, but however I love
- 10 the home I purchased. I love the neighborhood. I
- 11 would like to see it like it is.
- 12 The facility -- can't stop the facility.
- 13 They're there. I can live with that, but to expand
- 14 it. I mean 90 people, 90 residents. Well, they leave
- during the day, then another 120 can come in and
- somebody said there would be a morning session and
- 17 then maybe another evening session. So that 120 that
- 18 leaves becomes another 120. Now we're talking you
- 19 need a parking garage. Not just some more parking
- 20 spots sounds to me like. Where is this going to stop?
- 21 It just keeps expanding and expanding. They'll be
- tearing down the wall between me and them so they can
- 23 have room for expansion. I think they should draw a
- line somewhere.
- 25 I wish I knew more about this facility. I

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1 know that there are a lot of drug problems out there.
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- 2 It's good a thing that they can get treatment. I just
- 3 think they should definitely get their ducks in a row
- 4 and come up with some limited -- if there's only going
- 5 to be 90 people there and they're residents and they
- 6 leave, let 90 more come in. Don't break it up to 140,
- 7 120. Ninety sounds like an awful lot of people in
- 8 that neighborhood. You have a kitchen that people
- 9 come in and if they want to eat there, then they can
- 10 eat while they're there and leave. They don't have to
- 11 be residents to eat in this kitchen. Pretty soon it
- 12 will a soup kitchen. They'll come up at 5:00. You'll
- 13 see them dragging in there with their bed rolls and
- 14 get a meal and then they have to find someplace to lay
- down and sleep. It sounds to me like it's just going
- to get out of hand. I just want to be recognized as a
- 17 concerned neighbor even though I don't have all the
- answers. I don't profess to have the answers. I
- 19 would like to hear some of the more definite answers
- 20 before you vote on something that just sounds like
- it's whipping a dead horse.
- 22 That's all I've got to say. I'm proud to be a
- 23 member of this neighborhood. I would like to see it
- be a livable neighborhood. Thank you.
- 25 CHAIRMAN: Thank you for your comments.

1

25

```
Anyone else?
 2
               (NO RESPONSE)
 3
               CHAIRMAN: Anyone like to speak before I call
 4
       Mr. Craig back?
 5
               (NO RESPONSE)
 6
               CHAIRMAN: Mr. Craig, would you like to come
 7
       back to the podium and address some of the issues and
 8
       concerns?
 9
               MR. CRAIG: I thought I made it clear earlier.
10
       That we do not have an issue about closing that gate
11
       on Bonita Avenue. The only reason we put in for it to
       be open was at the last meeting we understood that
12
13
       there were objections to it being closed. So we have
14
       no problem whatsoever in walling up that gate. Very
15
       simple.
               Number two, whatever drainage problems have
16
       existed in the past, we have had drainage studies
17
       done, I believe our consulting engineer would tell us.
18
19
       We have not had drainage problems during very heavy
20
       water times. They certainly have not been exacerbated
21
       by anything that we have done.
22
               The picture depicting this huge amount of
23
       water is not something that happened as a result of
       anything we did. The sewer lines have been rerun.
24
```

anything, the drainage from that property is better as

- 1 a result of Boulware's construction.
- 2 The slide that was shown of the parking on
- 3 Bonita Avenue was taken when we had a public meeting
- 4 there at the very beginning of this, before anything
- 5 else was done. That same slide is being shown three
- 6 years later as to show a parking problem that exist on
- 7 Bonita Avenue. There hasn't been any problem, there
- 8 hasn't been any parking on Bonita Avenue for three
- 9 years.
- 10 That gate has only been open on occasion for a
- 11 piece of equipment to go in or out because of
- 12 construction. There was a block on the Wing Avenue
- 13 exit and entrance which was in construction and has
- 14 now been completed.
- With respect to drainage, with respect to
- 16 parking, with respect to that gate, I respectfully
- 17 suggest those are red herrings.
- 18 The operation of Boulware is constantly an
- 19 open book. As Mr. Kirtley should know, our finances
- 20 are always audited. Our finances are always matter of
- 21 monthly financial statements, etcetera, etcetera.
- The additional money that we have spent is to
- 23 build a more competent facility that can operate
- efficiently for the long term.
- 25 Yes, you could put in the through the wall

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1 motel kind of heating and cooling. What you would
```

- then have is a utility cost nightmare, plus noise,
- 3 etcetera, etcetera, etcetera. There's a reason for
- 4 each of the things that we have done to improve the
- 5 construction.
- The reason that the chapel is being used as a
- 7 sleeping facility currently is not in disrespect to
- 8 its spiritual purposes. It is that we constantly have
- 9 people who request services. Sometimes they die
- 10 before they can get services. For now the chapel will
- 11 be occupied as a group facility. When the
- 12 construction is completed, it will return to chapel
- use.
- 14 All of this is clearly stated in what we filed
- 15 with you.
- Someone said, you're going to have 90 men
- 17 there. That is not true. Anyone who looked at the
- 18 situation knows that we have always contemplated that
- 19 there will be men and women. Some with children and
- 20 families. The gender population for now will be men
- 21 only because we have not completed additional bathing
- 22 and other facilities that will permit us to have both
- 23 men and women in the facility until we complete phase
- 24 two.
- 25 Throughout the time period that we have been

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there with all that's gone on, all the construction,
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- 2 etcetera, there has not been a single solitary traffic
- 3 issue. When we are done there will not be traffic
- 4 having to do with Boulware going back and forth on
- 5 Bonita Avenue. As I said before, the only reason we
- 6 proposed leaving that open is that we understood the
- 7 neighbors wanted it to be open.
- 8 I take offense at someone who will take a
- 9 picture of an existing gate that is in fact a wire
- 10 pipe contraption. That was during the time of
- 11 construction. All of those gates will become what I
- said they would become. That is rod iron gates that
- are open and closing.
- 14 If you looked at the type of construction that
- has been completed, you will be very pleased. I think
- we have had a number of building inspectors there as
- we have reached the point of taking occupancy. It is
- 18 not remotely a trashy facility as depicted. Yes, it
- 19 has involved more time and effort and resources than
- 20 we planned initially. That's because we're responding
- 21 to make it work well and be a quality facility. For
- 22 the same purposes for which Miss Boulware, who was
- 23 never a Mrs. by the way. For which Miss Boulware and
- her sister and three other teachers established in
- 25 1921.

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1 Now, if there were a single statistic about
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- 2 problems that develop at Hall Street, we would be
- 3 hearing about it. You haven't heard about it. If
- 4 there were a single statistic with respect to the
- 5 construction process we've been through, you would be
- 6 hearing about it. There aren't any.
- 7 What you have is an extraordinarily complex,
- 8 but extraordinarily well done transition in taking
- 9 this facility to what it should be.
- 10 Our consulting architect has told us, even
- with our expanded cost by the time we're done we're
- 12 getting by 50 cents on the dollar compared to what it
- would have cost to start some place else all over.
- 14 The facility is ideally suited for us. There will be
- 15 90 residents who live there. The same as we have been
- telling you since we were first here.
- 17 The changes in physical characteristics of the
- 18 property involve a loading dock, which doesn't seem to
- 19 bother anybody. Involves an additional ten parking
- 20 spaces on the crest of a hill to make it easier for
- 21 people to walk in rather than having to walk up a
- 22 hill. It involves the gate that I've already
- 23 explained at least twice. We don't care about it. If
- it's the decision to have it closed, if that's the
- 25 recommendation of the Staff, it is fine with us. We

- 1 haven't lied to anybody.
- 2 The quote which was put up on your screen was
- 3 quoting me at a time saying this tragedy of this empty
- 4 facility gradually tumbling in on itself, becoming a
- 5 black hole in the community is awful. Let us bring it
- 6 back to life and use it for the benefit of this
- facility. For the benefit of this community. That's
- 8 exactly what we have done. Any of us could be quoted
- 9 out of context. I refuse to roll over and be quoted
- 10 out of context.
- I can respond to the detail of Mr. Kirtley or
- any of these others, but those are the main points.
- 13 This is already more continuant than it should be.
- We will have day in and day out people that
- 15 come and go. People come to our existing facility, we
- may have 30 people come to an AA meeting. In little
- 17 bitty Hall Street, 30 people come to an AA meeting.
- 18 They come in. They're there for an hour and a half or
- 19 so and they leave.
- 20 Do you know how many problems that has caused
- on Hall Street? Zero. It will cause that sort of
- 22 problem on Wing Avenue as well.
- We have been operating an existing program
- that we now want to make available because it has
- 25 excess capacity for people to come in to that facility

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during the day when most people are gone. We are
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- 2 perfectly happy to set, to establish a max number.
- 3 That is fine with us.
- 4 We think you will find over the next few
- 5 months it will be the same non-issue that it has been
- 6 until now.
- 7 I'm happy to respond to any specific questions
- 8 board members may have.
- 9 CHAIRMAN: Any board members have any
- 10 questions of Mr. Craig at this time?
- MR. CRAIG: Or anyone who is not a board
- member.
- 13 MR. NOFFSINGER: Mr. Chairman, I would like to
- state for the record that as part of the application
- we do have a drainage plan report prepared by Mr. Jim
- 16 Riney, PE. He is here tonight. It has been approved
- 17 by Mr. Joe Shepherds, city engineer.
- In that plan Mr. Riney states in his summary
- 19 that, "It should be noted that the net result of this
- 20 parking lot scenario resulted in an actual reduction
- in the overall post-development site discharge."
- Just make sure that information is entered
- into the record since there have been some drainage
- concerns.
- 25 CHAIRMAN: Anyone have any questions of

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1 Mr. Craig? I'm going to wrap it up here.
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- 2 (NO RESPONSE)
- 3 CHAIRMAN: I'm going to ask the neighbors one
- 4 more time just very briefly. I'm going to wrap it up.
- 5 MR. CRAIG: I understand. I don't want to
- 6 continuant the meeting either. I think I responded to
- 7 the things that were the most sacred. Thank you.
- 8 CHAIRMAN: Thank you very much.
- 9 Anyone like very briefly, any additional
- 10 comments?
- 11 (NO RESPONSE)
- 12 CHAIRMAN: Any board members have any
- 13 questions?
- 14 (NO RESPONSE)
- 15 CHAIRMAN: Chair is ready for a motion.
- MS. DIXON: Mr. Chairman, I move to approve
- the conditional use permit with the findings of fact
- 18 that:
- 19 1. It fulfills the need within the community;
- 20 2. That it has a history of Conditional Use
- 21 Permit that address the same issues;
- 22 3. That the Boulware Center has exhibited a
- 23 commitment of financial and labor incentive resources
- 24 to their mission.
- 25 With the conditions that reviews be conducted

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1 at six month intervals after occupancy for a period of
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- one year. That the Bonita Avenue access point be
- 3 closed and not accessible by vehicular traffic, and
- 4 that at no time will there be more than 120 people in
- 5 the facility. The residential group will stay at 90.
- 6 CHAIRMAN: We have a motion. Do I hear a
- 7 second?
- 8 MR. WARREN: I will second that motion.
- 9 CHAIRMAN: I have a motion by Ms. Dixon and a
- 10 second by Mr. Warren.
- 11 MR. SILVERT: Excuse me. I would caution the
- 12 board that this motion should contain some statement
- about compatibility with the neighborhood.
- 14 MR. NOFFSINGER: Specific. Not just a blanket
- 15 statement.
- MS. DIXON: Specifically it fulfills a need to
- 17 have an adaptive use for an existing facility that was
- in this neighborhood for years upon years. That the
- 19 Boulware Center Board has made every effort to
- 20 accommodate the needs of the neighborhood with parking
- 21 structures and so forth. That there are other
- 22 neighborhoods who have similar uses surrounding them.
- 23 AA meetings at churches around residential
- 24 neighborhoods. Homeless shelters that are in
- 25 reasonable proximity to other residential

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neighborhoods.
 1
 2
               CHAIRMAN: An addition to the motion.
               MR. WARREN: I will accept that.
 3
 4
               CHAIRMAN: Any other comments or question on
 5
       the motion?
 6
               (NO RESPONSE)
 7
               CHAIRMAN: All in favor of the motion raise
 8
       your right hand.
 9
               (BOARD MEMBERS WARD PEDLEY, MARTY WARREN, JUDY
       DIXON, RUTH ANN MASON AND C.A. PANTLE RESPONDED AYE.)
10
11
               CHAIRMAN: All opposed.
               (BOARD MEMBER SEAN DYSINGER RESPONDED NAY.)
12
13
               CHAIRMAN: Motion carries five to one.
14
               Next item, please.
15
       ITEM 5
       822 East Second Street, zoned B-4
16
       Consider a request for a Conditional Use Permit to
       operate a fitness center to provide exercise and
17
       health related activities for employees of Owensboro
       Grain Company in an existing building on the property.
18
       Reference: Zoning Ordinance, Article 8,
19
       Section 8.2B11
       Applicant: Owensboro Grain Company, LLC
20
21
       ZONING HISTORY
22
               The property is zoned B-4 General Business.
23
       OMPC records contain no conditional use permits or
24
       variances for the subject property.
25
       LAND USES IN SURROUNDING AREA
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1 The property located to the west is zoned I-1
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- 2 Light Industrial. The property located to the north
- 3 is zoned I-2 Heavy Industrial. The properties to the
- 4 east are zoned B-4 General Business and R-4DT Inner
- 5 City Residential. The properties to the south are
- 6 also zoned R-4DT Inner City Residential.
- 7 ZONING ORDINANCE REQUIREMENTS
- 8 1. Article 17, Table 17.312 requires a 3'
- 9 high continuous screening element and a tree for every
- 10 40 lineal feet of vehicular use area boundary when the
- area is adjacent to residential zoning or a public or
- 12 private street.
- 2. Article 17, Section 17.32 requires
- interior landscaping for vehicular use areas that are
- at least 30,000 but less than 50,000 square feet in
- 16 area, except in industrial zones.
- 17 MR. WILLIAMS: We would like to enter the
- 18 Staff Report into the record as Exhibit C.
- 19 CHAIRMAN: Anyone here representing the
- 20 applicant?
- 21 APPLICANT REP: Yes.
- 22 CHAIRMAN: Anyone here have any questions or
- 23 comments of the applicant?
- 24 (NO RESPONSE)
- 25 CHAIRMAN: Any board member have any

| 1 | questions? |
|----|---|
| 2 | (NO RESPONSE) |
| 3 | CHAIRMAN: Chair is ready for a motion. |
| 4 | MS. MASON: Mr. Chairman, I move for approval |
| 5 | given the findings that there is no opposition and it |
| 6 | will be a benefit to the community as exercise and |
| 7 | good health produce a better work force. |
| 8 | CHAIRMAN: We have a motion. Is there a |
| 9 | second? |
| 10 | MR. DYSINGER: Second. |
| 11 | CHAIRMAN: We have a motion and a second. Any |
| 12 | comments or questions on the motion? |
| 13 | (NO RESPONSE) |
| 14 | CHAIRMAN: All in favor raise your right hand |
| 15 | (ALL BOARD MEMBERS PRESENT RESPONDED AYE.) |
| 16 | CHAIRMAN: Motion caries unanimously. |
| 17 | Next item. |
| 18 | |
| 19 | VARIANCES |
| 20 | ITEM 6 |
| 21 | 3223 Baybrook Street, zoned R-1C |
| 22 | Consider a Variance to reduce the prescribed building setback along Dalton Street from 25' to 15' for the |
| 23 | purpose of enlarging the principle building. Reference: Zoning Ordinance, Article 8, |
| 24 | Section 8.5.7(c) Applicant: J&W Building - Remodeling Dream Design, |
| 25 | Melissa Pate and Mary Ann B. Pate |

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1 MR. NOFFSINGER: Mr. Chairman, this
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- 2 application has been reviewed by the Planning Staff.
- 3 I think in this particular application there is an
- 4 issue regarding a statement by the attorneys.
- 5 Mr. Williams or Mr. Silvert will address that, please.
- 6 MR. SILVERT: I will.
- 7 The application requires a statement by an
- 8 attorney stating "After researching the records of the
- 9 Daviess County Clerk, I found there are no deed
- 10 restrictions, no deeds of dedication, no other
- 11 convenance of record that would prohibit the proposed
- 12 use of the subject property or invalidate
- 13 consideration of the request for variance by the
- Owensboro Metropolitan Board of Adjustment."
- 15 Statement by the attorney that was provided
- 16 did not make this statement.
- 17 Mr. Williams, I believe that this was brought
- 18 to the attorney's attention. The attorney was asked
- 19 to resubmit and that resubmittal did not occur; is
- 20 that correct?
- 21 MR. WILLIAMS: That's correct. I did not
- 22 speak with the attorney directly, but with his staff.
- 23 He was unreachable a couple of times that I tried to
- 24 call. This morning I spoke with one of his staff
- 25 members. Faxed some paperwork to him to get that

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1 returned back to give us some examples of what we
```

- 2 needed. Unfortunately we didn't receive that. He was
- 3 unable to be reached immediately before the meeting
- 4 tonight.
- 5 MR. SILVERT: The application is not in order
- 6 because without this we cannot know whether or not
- 7 there is any prohibition in the property records of
- 8 the Daviess County that would prevent this request.
- 9 CHAIRMAN: So do we need to postpone on it?
- 10 MR. SILVERT: I think postponement would be in
- 11 order.
- MR. PANTLE: Mr. Chairman, move for
- postponement for 30 days for more information.
- MS. DIXON: Second.
- 15 CHAIRMAN: We have a motion and a second to
- 16 postpone for 30 days. All in favor of the motion
- 17 raise your right hand.
- 18 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 19 CHAIRMAN: Motion carries unanimously.
- Next item.
- 21 ITEM 7
- 22 1421 Locust Street, zoned R-4DT
 - Consider a Variance to reduce the prescribed building
- 23 setback along 15th Street from 25' to 0' for the purpose of enlarging the principle building.
- 25 Applicant: Carl V. and Maureen O. Greenwell

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1
               MR. WILLIAMS: Staff finds that there are some
 2
       special circumstances that do not generally apply to
 3
       land in the general vicinity or in the same zone.
 4
               The subject property is located at the corner
 5
       of Locust Street and West 15th Street. Several
 6
       properties along West 15th Street have structures
 7
       built very close to the property line along West 15th.
 8
       The applicants have explained in the application that
 9
       adding to the north or east of the residence is either
10
       cost prohibitive or structurally complex. Because so
11
       many of the homes along West 15th are already built
       very close to the property line, granting this
12
13
       variance would not be out of charter with the
14
       surrounding neighborhood. The room addition would be
       no closer than 10 1/2 feet from the street, which is
15
       29 feet from curb to curb.
16
17
               However, this proposal will allow the
       structure to be located closer than ten feet from the
18
19
       public right-of-way. The zoning ordinance requires a
20
       minimum of 10 feet from the public right-of-way even
21
       for in-line extensions or setback averaging. Section
22
       3-5(e) allows an existing principle building adjoining
23
       any legally nonconforming yard to build additions in
24
       line with existing buildings but must maintain at
25
       least 10' between the structure and any right-of-way,
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including alleys. Section 3-5(d) allows an average
 1
 2
       setback to be applied for new additions to reduce the
 3
       prescribed setbacks in areas where other buildings are
 4
       nonconforming and encroach into the setbacks, but also
 5
       requires a 10' minimum setback from the edge of the
 6
       right-of-way, even if the average setback is less than
       10 feet. The intent of the ordinance by requiring a
 8
       minimum of 10 feet from the street right-of-way is to
 9
       provide a minimum separation from the public
       right-of-way for the sake of safety and to avoid
10
11
       creating a hazard.
               Staff finds that a strict application of the
12
13
       regulations would not deprive the applicant of the
14
       reasonable use of the land or create an unnecessary
15
       hardship on the applicant.
               Denial of the variance would not permit the
16
17
       applicants to expand the home to the side. There is
       room in the rear yard for a building addition. If the
18
19
       applicants maintain a 10 foot setback from the
20
       right-of-way they could construct within the framework
21
       of the zoning ordinance and no variance would be
22
       required. Thus, approving this variance would be an
23
       unreasonable circumvention of the zoning ordinance.
24
               The applicants have not taken any action to
25
       violate the zoning regulations and definitely nothing
```

- 1 willful has been done in violation of.
- 2 Therefore the Staff finds that granting this
- 3 variance will adversely affect the public health,
- 4 safety or welfare; will not alter the essential
- 5 character of the general vicinity; may cause a hazard
- 6 or a nuisance to the public; and will allow an
- 7 unreasonable circumvention of the requirements of the
- 8 zoning regulations.
- 9 Staff recommends denial. The zoning ordinance
- 10 has relief already built in.
- 11 Would like to enter the Staff Report into the
- 12 record as Exhibit D.
- 13 CHAIRMAN: Anyone here representing the
- 14 applicant?
- MR. GREENWELL: Yes.
- 16 CHAIRMAN: Anyone here in opposition of this
- 17 application first?
- 18 (NO RESPONSE)
- 19 CHAIRMAN: Would the applicant step forward,
- 20 please.
- MR. SILVERT: State your name, please.
- MR. GREENWELL: Carl Greenwell.
- 23 (CARL GREENWELL SWORN BY ATTORNEY.)
- MR. GREENWELL: I'm not sure I got all of
- 25 that. You all have a big job here. I hope this will

- 1 be easy.
- 2 I gave some pictures. I think you all have
- 3 those.
- 4 MR. WILLIAMS: I'll put them on the screen if
- 5 you would like.
- 6 MR. GREENWELL: That would be good.
- 7 MR. WILLIAMS: I will put them on the screen.
- 8 If you all will raise that up.
- 9 MR. GREENWELL: Top picture there, that was on
- 10 the corner of 15th and Frederica. All of the homes on
- 11 the north side of 15th Street face other streets.
- 12 They do not face 15th Street.
- 13 So starting at Frederica Street you can see
- 14 that there is part of this house at 15th and Frederica
- that comes all the way up to the sidewalk. They've
- got basically is zero variance.
- 17 The next picture at the bottom of the screen
- 18 there, 15th and Waverly, that house is directly behind
- 19 my house. That also is built up to zero. In fact, I
- 20 have a picture. I don't know if that would show up or
- 21 not. I got this at the PVA office I guess it is.
- This house right here where I'm pointing, that
- is the house that is directly behind me. They've got
- 24 an overhead view. There's a yellow line showing there
- 25 actually where his addition goes beyond the zero

- 1 variance. So he's actually over that.
- 2 MR. SILVERT: Pardon me, Mr. Greenwell.
- 3 Let the record reflect that that's the corner
- 4 of 15th and Waverly.
- 5 MR. GREENWELL: 15th and Waverly, yes. Thank
- 6 you.
- 7 So that is the house that is directly behind
- 8 me. They are closer yet to the street than what I'm
- 9 asking to go for.
- 10 Actually just the bottom on that will be all
- 11 that would be applicable.
- 12 That one right there is at 15th and Cedar
- 13 Street. I took this toward dusk. It's not real
- 14 strong there. I apologize. Again, this structure is
- built right up to the sidewalk. So they've got a zero
- variance on that particular piece of property there.
- 17 So there's three or four pieces of property on
- 18 15th Street at this time that have the zero or less
- 19 than zero variance.
- 20 I'm just asking to do no more than what some
- other people have done in that particular area.
- 22 The reason for this, my mother-in-law -- I
- don't know if you need to know why. My mother-in-law
- is 87 years old and more than likely is going to be
- moving in with us within the next year or so. We need

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1 to have everything on one floor. We've got a nice big
```

- 2 house, but most of it is upstairs and there's not much
- 3 room left on the main floor for any of that purpose.
- 4 So we're going to add on to be able to accommodate her
- 5 particular needs coming to live with us.
- 6 We did look into the expanding into the back
- of our house or to the north of our house. Just as I
- 8 said, we talked to two or three people. The way our
- 9 house is constructed, it would be really cost
- 10 prohibited to add on those two parts of the house
- 11 versus the side that we're asking for.
- 12 Anyone have any questions?
- 13 CHAIRMAN: Anyone have any questions of Mr.
- 14 Greenwell?
- MR. DYSINGER: Yes, Mr. Chairman.
- What made it cost prohibited?
- 17 MR. GREENWELL: The plumbing and everything
- 18 comes in on the east side or the south side of the
- 19 house, which would be able to very easily tie into if
- 20 we go on that side. As far as the back of the house
- 21 goes, we've got a kitchen and everything on the back
- of the house. So we're going to be putting a bedroom
- and that kind of stuff. You'd be coming in the house
- 24 into a bedroom and then into your kitchen. Our garage
- is in the back of the house. Plus it would have taken

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1 the entire backyard. That was really not my concern
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- there. We were coming into a bedroom for my
- 3 mother-in-law at that point.
- 4 CHAIRMAN: Any other questions of
- 5 Mr. Greenwell?
- 6 (NO RESPONSE)
- 7 CHAIRMAN: Staff have any comments?
- 8 MR. WILLIAMS: No.
- 9 CHAIRMAN: Mr. Noffsinger, do you have any
- 10 comments or questions?
- 11 MR. NOFFSINGER: No, sir.
- 12 CHAIRMAN: Thank you.
- MR. DYSINGER: Mr. Chairman, I do have a
- 14 question for the Staff.
- The 15th and Waverly and 15th and Adam Street
- properties, what's Staff's opinions on those? They
- 17 were just grandfathered before or something bias here
- 18 or what?
- 19 MR. NOFFSINGER: Those uses would be
- 20 grandfathered in. They were constructed that way many
- 21 years ago. The home directly behind this subject
- 22 property extends into the setback and probably, you
- 23 know, as close as this one would. A shorter distance.
- 24 It's not the full length of the house. It kind of
- comes out and then it jogs back in as you can see on

- 1 the PVA map.
- MR. DYSINGER: The one at 15th and Waverly?
- 3 MR. NOFFSINGER: 15th and Waverly. Directly
- 4 behind the subject property. The zoning ordinance has
- 5 relief built in in that you can do in-line extensions,
- 6 which the Greenwells could do an in-line extension of
- 7 their existing structure so long as they're 10 feet
- 8 back from the property line. Ten foot is the minimum.
- 9 Twenty-five is the setback, but then if we do in-line
- 10 extensions and whatnot, 10 foot is the bare minimum
- 11 you're to set off of the property line. When you go
- 12 closer, when you go right on that property line,
- you're right at the public right-of-way.
- MS. MASON: Is that what these other homes
- 15 are? They're right at the setback?
- MR. NOFFSINGER: Some of them are for some
- 17 distance. Not necessarily the full distance of the
- 18 home. Those homes could not be, you could not do an
- in-line extension of those homes because they do meet
- 20 the ten foot minimum. Ten foot is the bare minimum to
- 21 do an in-line extension if you're already encroaching
- the setback, but 25 foot is the prescribed setback.
- 23 Some of those homes, yes, they do encroach into that
- 24 setback for a portion of their distance, but not the
- 25 full distance. They would not be able to be enlarged

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1 without a variance as Mr. Greenwell is asking for.
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- 2 CHAIRMAN: Any other comments or questions?
- 3 MR. GREENWELL: If I could just so you can
- 4 understand everything.
- 5 This is my neighbor's house. This line where
- 6 I'm pointing to right there, that's the 10 foot
- 7 setback right there. His room addition comes out
- 8 further. If you notice back over here, and this is my
- 9 house where I'm pointing. I've already got a
- 10 permitted fence there. I'm just basically asking to
- 11 be able to build the house out to where we already
- have a fence. I don't know if that helps you any.
- MR. DYSINGER: What kind of fence is it, sir?
- 14 MR. GREENWELL: The fence I currently have is
- 15 a wooden fence. It's not a stockade. It's a very
- sturdy fence. I paid well to have that fence put in.
- 17 Solid. Yes, it's solid. It's eight foot tall. It
- 18 was the maximum.
- MR. DYSINGER: Thank you.
- 20 CHAIRMAN: Any other comments?
- 21 MR. GREENWELL: I don't know if you want to
- see. This is a side view of my house from the front
- of my house. You can see where I'm pointing right
- there. That is the fence if you go all the way down
- 25 the side of the street. That's where I'm talking

- 1 about expanding from there to there.
- 2 MR. WARREN: Just to where the fence is?
- 3 MR. GREENWELL: Yes. Well, the fence is right
- 4 on the zero setback. Might be a few inch one way or
- 5 the other, but when the fence was built it was suppose
- 6 to be.
- 7 MR. WILLIAMS: I would like to make one brief
- 8 comment.
- 9 Take a look at this property here at the top.
- 10 You can see it does come maybe within ten feet of this
- 11 sidewalk. This is one example of homes along there
- that do not go all the way up to property line. Not
- 13 every home is like the one below that's built right
- into the sidewalk, right up to the property line, but
- there are several along that street.
- MR. DYSINGER: It's Staff's belief that all
- 17 the instances where they are built that way predates
- 18 the current zoning ordinance?
- MR. WILLIAMS: Yes, to my knowledge.
- 20 CHAIRMAN: Any other comments?
- 21 (NO RESPONSE)
- 22 CHAIRMAN: Chair is ready for a motion.
- MS. DIXON: Mr. Chairman, I move to deny the
- 24 variance because it will adversely affect the public
- 25 health, safety and welfare. That there are built in

1 to the zoning ordinances relief for this situation and

- 2 that the other properties within the area that exceeds
- 3 the setback were grandfathered in, predated the zoning
- 4 ordinance.
- 5 CHAIRMAN: We have a motion for denial by
- 6 Mrs. Dixon. Do I have a second?
- 7 MR. DYSINGER: I will second.
- 8 CHAIRMAN: Second by Mr. Dysinger. Any
- 9 comments or question on the motion?
- 10 (NO RESPONSE)
- 11 CHAIRMAN: All in favor of the motion raise
- 12 your right hand.
- 13 (BOARD MEMBERS JUDY DIXON AND SEAN DYSINGER
- 14 RESPONDED AYE.)
- 15 CHAIRMAN: All opposed.
- 16 (BOARD MEMBERS MARTY WARREN, RUTH ANN MASON
- 17 AND C.A. PANTLE RESPONDED NAY.)
- 18 CHAIRMAN: Two to three.
- Now we need a motion for approval.
- 20 MR. DYSINGER: I would encourage my fellow
- 21 commissioners if you don't want to vote, no, I would
- 22 encourage you to make a motion.
- 23 CHAIRMAN: We need a motion for approval since
- 24 the motion for denial denied.
- MR. WARREN: I would like to make a motion to

- 1 approve the variance based on the findings of fact
- that it will not adversely affect the public health,
- 3 safety or welfare, because there's already an eight
- 4 foot fence in the exact same location which is
- 5 probably in as much hindrance to the view than public
- 6 safety as the building itself would be. So we're not
- 7 making it any worse.
- 8 It will not alter the essential character of
- 9 the general vicinity due to the other homes in the
- 10 area. I do not feel that it would cause a hazard or
- 11 nuisance to the public, and it will not allow an
- 12 unreasonable circumvention of the zoning requirements.
- 13 CHAIRMAN: We have a motion for approval. Do
- 14 I hear a second?
- MS. MASON: Second.
- 16 CHAIRMAN: We have a second. Any comments or
- 17 questions?
- 18 (NO RESPONSE)
- 19 CHAIRMAN: All in favor of approval raise your
- 20 right hand.
- 21 (BOARD MEMBERS MARTY WARREN, RUTH ANN MASON
- 22 AND C.A. PANTLE RESPONDED AYE.)
- 23 CHAIRMAN: Three.
- 24 All opposed.
- 25 (BOARD MEMBERS JUDY DIXON AND SEAN DYSINGER

| 1 | RESPONDED NAY.) |
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| 2 | CHAIRMAN: Motion carries three to two. |
| 3 | Need one more motion. |
| 4 | MR. DYSINGER: Move to adjourn, Mr. Chairman. |
| 5 | MR. PANTLE: Second. |
| 6 | CHAIRMAN: All in favor raise your right hand. |
| 7 | (ALL BOARD MEMBERS PRESENT RESPONDED AYE.) |
| 8 | CHAIRMAN: We are adjourned. |
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| 1 | STATE OF KENTUCKY) |
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| 2 |)SS: REPORTER'S CERTIFICATE COUNTY OF DAVIESS) |
| 3 | I, LYNNETTE KOLLER FUCHS, Notary Public in and |
| 4 | for the State of Kentucky at Large, do hereby certify |
| 5 | that the foregoing Owensboro Metropolitan Board of |
| 6 | Adjustment meeting was held at the time and place as |
| 7 | stated in the caption to the foregoing proceedings; |
| 8 | that each person commenting on issues under discussion |
| 9 | were duly sworn before testifying; that the Board |
| 10 | members present were as stated in the caption; that |
| 11 | said proceedings were taken by me in stenotype and |
| 12 | electronically recorded and was thereafter, by me, |
| 13 | accurately and correctly transcribed into the |
| 14 | foregoing 98 typewritten pages; and that no signature |
| 15 | was requested to the foregoing transcript. |
| 16 | WITNESS my hand and notary seal on this the |
| 17 | 21st day of September, 2008. |
| 18 | |
| 19 | |
| 20 | LYNNETTE KOLLER FUCHS OHIO VALLEY REPORTING SERVICES |
| 21 | 202 WEST THIRD STREET, SUITE 12 OWENSBORO, KENTUCKY 42303 |
| 22 | |
| 23 | COMMISSION EXPIRES: DECEMBER 19, 2010 |
| 24 | COUNTY OF RESIDENCE: DAVIESS COUNTY, KENTUCKY |
| 25 | |