1	OWENSBORO METROPOLITAN PLANNING COMMISSION
2	DECEMBER 8, 2022
3	The Owensboro Metropolitan Planning Commission
4	met in regular session at 5:30 p.m. on Thursday,
5	December 8, 2023, at City Hall, Commission Chambers,
6	Owensboro, Kentucky, and the proceedings were as
7	follows:
8	MEMBERS PRESENT: Lewis Jean, Chairman
9	Skyler Stewart, Secretary Brian Howard, Director
10	Terra Knight, Attorney Jason Strode Jason Gasser
11	Manuel Ball
12	Irvin Rogers Jay Velotta
13	Greg Raque Laurna Strehl
14	* * * * * * * * * * * * * * * *
15	CHAIRMAN: The December meeting of the
16	Owensboro Metropolitan Planning Commission is called
17	to order. We begin with a player and the pledge and
18	Commissioner Strode will lead us this evening.
19	(INVOCATION AND PLEDGE OF ALLEGIANCE.)
20	CHAIRMAN: The First item is to consider the
21	minutes of the last meeting. All commissioners
22	received a copy in their packet. Everybody has had an
23	opportunity to look at it. Chair will accept a
24	motion.
25	MR. STRODE: Mr. Chairman, I make a motion to

1	approve the minutes as presented.
2	CHAIRMAN: Motion by Mr. Strode.
3	MR. VELOTTA: Second.
4	CHAIRMAN: Second by Commissioner Velotta.
5	All in favor signify by raising your right hand.
6	(ALL COMMISSIONERS PRESENT RESPONDED AYE.)
7	CHAIRMAN: The motion carries.
8	At these meetings we ask that you come to the
9	podium if you would like to speak. You'll be sworn in
10	and we'll go from there.
11	Director Howard.
12	MR. HOWARD: I will note that the Zoning
13	Changes heard tonight will become final in 21 days
14	after the meeting unless an appeal is filed. If an
15	appeal is filed, we will forward the record of this
16	meeting along with all applicable materials to the
17	appropriate legislative body for them to take final
18	action.
19	
20	GENERAL BUSINESS
21	ZONING CHANGES
22	ITEM 3
23	2604 Roy Clark Road, 24.185 acres (POSTPONED AT THE NOVEMBER 10, 2022 OMPC MEETING)
24	Consider zoning change: From R-1A Single-Family Residential and A-U Urban Agriculture to A-U Urban
25	Agriculture Applicant: Chris Roby; John Lee Emberton

1 MS. KNIGHT: Please state your name for the

- 2 record.
- 3 MR. PEDLEY: Trey Pedley.
- 4 (TREY PEDLEY SWORN BY ATTORNEY.)
- 5 PLANNING STAFF RECOMMENDATIONS
- 6 The Planning Staff recommends approval subject
- 7 to the findings of fact that follow:
- 8 FINDINGS OF FACT:
- 9 1. Staff recommends approval because the
- 10 proposal is in compliance with the community's adopted
- 11 Comprehensive Plan;
- 12 2. The subject property is located in a Rural
- Community Plan Area, where rural small-lot residential
- uses are appropriate in general locations;
- 3. All resulting properties shall have road
- frontage along a public road, Roy Clark Road;
- 4. At 24 plus acres, the subject property is
- large enough to assure satisfactory operation of a
- 19 conventional septic tank system located on any
- 20 proposed lots; and,
- 21 5. The proposed A-U Urban Agriculture zone is
- 22 a logical expansion of existing A-U zoning, and will
- 23 eliminate the existing split-zoning on the subject
- 24 property.
- 25 MR. PEDLEY: We would like to enter the Staff

- 1 Report into the record as Exhibit A.
- 2 CHAIRMAN: Thank you, Trey.
- 3 Is there anybody here representing the
- 4 applicant?
- 5 APPLICANT REP: I am.
- 6 CHAIRMAN: Would you like to speak or are you
- 7 just here to answer question?
- 8 APPLICANT REP: I have nothing to say, but I
- 9 can answer questions.
- 10 CHAIRMAN: Does anybody else that would like
- 11 to speak on this application?
- 12 (NO RESPONSE)
- 13 CHAIRMAN: Do Any commissioners have any
- 14 questions?
- 15 (NO RESPONSE)
- 16 CHAIRMAN: Hearing none the Chair will call
- 17 for a motion.
- 18 Commissioner Ball.
- 19 MR. BALL: I would like to make a motion to
- 20 approve based on the Planning Staff's Recommendation
- 21 and the Findings of Facts 1 through 5.
- 22 CHAIRMAN: We have a motion. Do we have a
- 23 second?
- MS. STREHL: Second.
- 25 CHAIRMAN: We have a second by Commissioner

1 Strehl. Any questions on the motion?

- 2 (NO RESPONSE)
- 3 CHAIRMAN: All in favor signify by raising
- 4 your right hand.
- 5 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 6 CHAIRMAN: Motion carries.
- 7 RELATED ITEMS
- 8 ITEM 3A
- 9 2604 Roy Clark Road, 24.166 acres Consider a request for a Variance in order to reduce
- 10 the front yard building setback from 266-feet from the front property line to 162.4-feet from the front
- 11 property line.
- Applicant: Chris Roby; John Lee Emberton

- MR. PEDLEY: This is the same subject property
- 14 that was heard on the rezoning just a moment ago.
- 15 Ordinarily on properties like this that are
- agriculturally zoned property that have over 100-feet
- of road frontage, the front building setback is
- generally 30-feet from the front property line.
- 19 In conjunction with this request, Mr. Roby has
- 20 submitted a plat that's going to divide his farm into
- 21 three different tracts of land; two of which would be
- 22 over 10-acres in size, another would be under 10-acres
- in size. All three lots will then be kind of
- 24 flag-shaped. When that happens, the front building
- setback is no longer from 30-feet from the front

1 property line. Rather it gets pushed back to wherever

- the property fans out at least 100-feet wide.
- 3 In this situation, moving the building setback
- 4 line back 266-feet on that first property you see on
- 5 the right-hand side. This created somewhat of an
- 6 issue with the zoning ordinance because there is an
- 7 existing barn you can see on the screen right now that
- 8 will be located inside that front setback, inside the
- 9 stem of the property, the second flag-shaped lot.
- 10 Because of that the variance was needed to allow that
- 11 building to remain there.
- 12 As further detailed in the Staff Report, Staff
- believes that granting the variance as requested will
- 14 not adversely affect the public safety; will not cause
- a nuisance to the public; it will not alter the
- 16 essential character of the general vicinity because
- the structure is existing; and will not allow an
- 18 unreasonable circumvention of the requirements of the
- 19 zoning regulations because, if a road is ever
- 20 necessary, it shall be located within a 50-foot wide
- 21 platted access easement that is away from the
- 22 structure.
- 23 With that the Staff recommends approval with
- 24 the condition that the approved variance is only for
- 25 the existing accessory structure. In the event that

1 the existing structure is later removed, approval of

- 2 this variance does not constitute as approval to
- 3 replace it with a single-family residence in this
- 4 location.
- 5 We would like to enter the Staff Report into
- 6 the record as Exhibit B.
- 7 CHAIRMAN: Thank you, Trey.
- 8 Does the applicant have anything to say?
- 9 APPLICANT REP: No.
- 10 CHAIRMAN: Does anybody else in the audience
- 11 have anything to say?
- 12 (NO RESPONSE)
- 13 CHAIRMAN: Any commissioners have any
- 14 questions?
- 15 (NO RESPONSE)
- 16 CHAIRMAN: Hearing none the chair will accept
- 17 a motion.
- 18 Commissioner Mr. Rogers.
- 19 MR. ROGERS: Mr. Chairman, I would like to
- 20 make a motion based on the Planning Staff's findings
- 21 to grant the variance with Findings 1 through 4 and
- the one condition.
- 23 CHAIRMAN: We have a motion. Do we have a
- 24 second?
- MS. STEWART: Second.

1 CHAIRMAN: Second by Commissioner Stewart.

- 2 Any questions on the motion?
- 3 (NO RESPONSE)
- 4 CHAIRMAN: All in favor signify by raising
- 5 your right hand.
- 6 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 7 CHAIRMAN: Motion carries unanimously.
- 8 ITEM 3B
- 9 2604 Roy Clark Road, 24.185 acres Consider approval of a minor subdivision plat.
- 10 Applicant: John Lee Emberton
- MR. HOWARD: As Trey just explained, this plat
- 12 comes before you because of the nature of the road
- frontage left of the three parcels that are being
- 14 created. This is essentially the extent of which the
- property will be able to be divided based on the
- amount of road frontage they have with notes on the
- 17 plat that the property cannot be further subdivided
- 18 without meeting the requirements of the subdivision
- 19 regulations. We would recommend that you consider it
- for approval.
- 21 CHAIRMAN: Thank you.
- Does the applicant have anything to say?
- APPLICANT: No.
- 24 CHAIRMAN: Does anybody in the audience have
- 25 any?

1	(NO RESPONSE)
2	CHAIRMAN: Any questions from the
3	commissioners?
4	(NO RESPONSE)
5	CHAIRMAN: Hearing none the Chair will accept
6	a motion.
7	MR. ROGERS: Motion for approval of the plat.
8	CHAIRMAN: Motion by Commissioner Rogers.
9	MR. VELOTTA: Second.
10	CHAIRMAN: Second by Commissioner Velotta.
11	Any questions on the motion?
12	(NO RESPONSE)
13	CHAIRMAN: All in favor signify by raising
14	your right hand.
15	(ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
16	CHAIRMAN: The motion carries.
17	ITEM 4
18	Portion of 3000 Calumet Trace, 6.647 acres
19	Consider zoning change: From B-4 General Business to R-3MF Multi-Family Residential
20	Applicant: Gateway Land, LLC
21	PLANNING STAFF RECOMMENDATIONS
22	The Planning Staff recommends approval subjec-
23	to the conditions and findings of fact that follow:
24	CONDITIONS:

1. Obtain approval of a Final Development

- 1 Plan; and,
- 2 2. Direct access to Calumet Trace shall be in
- 3 compliance with the Access Management Manual.
- 4 FINDINGS OF FACT:
- 5 1. Staff recommends approval because the
- 6 proposal is in compliance with the community's adopted
- 7 Comprehensive Plan;
- 8 2. The subject property is located in a
- 9 Business Plan Area and a Professional/Service Plan
- 10 Area, where urban mid-density residential uses are
- 11 appropriate in limited locations;
- 12 3. The proposed use, multi-family
- 13 residential, conforms to the criteria for Urban
- 14 Residential Development;
- 4. Existing sanitary sewer is available to
- 16 the subject property;
- 17 5. The proposed R-3MF Multi-Family
- 18 Residential zoning is a logical expansion of R-3MF
- zoning to the north, and a logical expansion of
- 20 multi-family uses to the east;
- 21 6. The subject property, located along
- 22 Calumet Trace, is Major-Street-Oriented; and,
- 7. Compliance with the access management
- 24 manual should ensure that the proposal does not
- overburden the capacity of roadways and other

1 necessary urban services that are available within the

- 2 affected area;
- 3 MR. PEDLEY: We would like to enter the Staff
- 4 Report into the record as Exhibit C.
- 5 CHAIRMAN: Thank you, Trey.
- Is there anybody here representing the
- 7 applicant?
- 8 APPLICANT REP: Yes.
- 9 CHAIRMAN: Would you like to speak?
- 10 APPLICANT REP: Just here to answer questions.
- 11 CHAIRMAN: Anybody in the audience have any
- 12 questions?
- 13 (NO RESPONSE)
- 14 CHAIRMAN: Any commissioners have any
- 15 questions?
- 16 (NO RESPONSE)
- 17 CHAIRMAN: Hearing none the Chair will accept
- 18 a motion.
- 19 Commissioner Stewart.
- 20 MS. STEWART: Mr. Chairman, I would like to
- 21 make a motion for approval according to Planning Staff
- 22 Recommendations, Conditions 1 and 2 and Findings of
- Fact 1 through 7.
- 24 CHAIRMAN: We have a motion. Do we have a
- 25 second?

- 1 MR. STRODE: Second.
- 2 CHAIRMAN: Second by Commissioner Strode. Any
- 3 questions on the motion?
- 4 (NO RESPONSE)
- 5 CHAIRMAN: All in favor signify by raising
- 6 your right hand.
- 7 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 8 CHAIRMAN: Motion carries.
- 9 ITEM 5
- 10 1111 Frederica Street, 0.440 acres
 Consider zoning change: From I-1 Light Industrial to
- 11 B-4 General Business
 - Applicant: Volunteers of America Mid-States, Inc.;
- 12 Kenneth Stodghill Rentals, LLC
- MR. GASSER: Mr. Chairman, I need to recuse
- 14 myself from this item.
- 15 PLANNING STAFF RECOMMENDATIONS
- 16 The Planning Staff recommends approval subject
- 17 to the condition and findings of fact that follow:
- 18 CONDITION:
- 1. Direct access shall be limited to W. 12th
- 20 Street. No direct access to Frederica Street shall be
- 21 permitted.
- 22 FINDINGS OF FACT:
- 1. Staff recommends approval because the
- 24 proposal is in compliance with the community's adopted
- 25 Comprehensive Plan;

1 2. The subject property is located in a

- 2 Business Plan Area where general business uses are
- 3 appropriate in limited locations;
- 4 3. The proposed use, rehabilitation services,
- 5 conforms to the criteria for nonresidential
- 6 development;
- 7 4. The proposal is a logical expansion of
- 8 existing B-4 General Business zoning to the south and
- 9 west; and,
- 10 5. At 0.44-acres, the proposal shall not
- 11 significantly increase the extent of the B-4 General
- Business zoning in the vicinity, and the proposal
- shall not overburden the capacity of roadways and
- 14 other necessary urban services that are available in
- 15 the affected area.
- MR. PEDLEY: We would like to enter the staff
- 17 report into the record as Exhibit D.
- 18 CHAIRMAN: Thank you, Trey.
- 19 Is anybody here representing the applicant?
- 20 APPLICANT: I am.
- 21 CHAIRMAN: Would you like to speak?
- 22 APPLICANT: I can answer questions.
- 23 CHAIRMAN: Is there anybody else that would
- like to speak on this application?
- MR. WILLIAMS: Yes.

- 1 CHAIRMAN: Sir, come to the podium.
- 2 MS. KNIGHT: Please state your name for the
- 3 record?
- 4 MR. WILLIAMS: Ron Williams.
- 5 (RON WILLIAMS SWORN BY ATTORNEY.)
- 6 MR. Williams: There are questions rezoning in
- 7 conjunction with conditional use permit to the
- 8 building directly across the street from it. It's
- 9 going to be used for extensive parking. How many
- 10 vehicle we don't know, but we feel that residents of
- 11 the JZ Moore are opposed to it. It's going to
- 12 increase traffic to the area. It's not so much we're
- opposed to that rezoning as much as we're opposed to
- 14 the conditional use permit which is a separate issue
- 15 from this one.
- 16 Also a question if there are going to be any
- 17 water quality issues. I'm not sure what the use of
- that building has before over the last 50, 60 years,
- 19 but I know for the last 30, 35 years it's been a
- 20 muffler shop or catalytic converters being removed and
- 21 everything else.
- Based on what they're going to use it for,
- 23 because they're also going to use it for a treatment
- 24 center. At best I think there needs to be some
- 25 testing of the water in that area.

- 1 CHAIRMAN: Thank you.
- Does the applicant want to respond to that?
- 3 MS. PASQUENZA: Sure.
- 4 MS. KNIGHT: If you could state your name for
- 5 the record, please.
- 6 MS. PASQUENZA: Natalie Pasquenza.
- 7 (NATALIE PASQUENZA SWORN BY ATTORNEY.)
- 8 MS. PASQUENZA: In regards to the water
- 9 quality question, I understand that there has been an
- 10 environmental survey that's already been completed
- 11 based on the fact that this was muffler shop in the
- 12 past. I don't have that handy, but I do know that has
- 13 been done. Environmental survey has been completed to
- 14 address the water quality issue.
- 15 CHAIRMAN: Do you want to speak to the --
- MS. PASQUENZA: The parking, sure, I can. I
- 17 think that will probably, in the staff notes I think
- 18 $\,$ it talked about that. The parking there will be used
- 19 for residents. The number I think it conforms to the
- one parking spot for four residents from the -- and I
- 21 have some partners here from Morley Architect and
- 22 Surveyors and Engineers that can probably speak to
- 23 that part a little bit better, I can bring them up, if
- that makes more sense.
- 25 CHAIRMAN: Yes, ma'am.

1 MS. KNIGHT: Please state your name for the

- 2 record.
- 3 MR. ELROD: Jeremy Elrod.
- 4 (JEREMY ELROD SWORN BY ATTORNEY.)
- 5 MR. ELROD: The parking and not to put maybe
- the cart before the horse a little too much because,
- 7 again, the specifics of the use which I think is Item
- 8 B, the Conditional Use Permit. Currently the parking
- 9 will be shown visibility 31 spaces which is sufficient
- 10 for the number of residents and staff as part of the
- 11 proposed use. Again, tied to the Conditional Use
- 12 Permit which is heard after the rezoning, if that
- 13 answers the question.
- 14 CHAIRMAN: Thank you.
- Does anybody else have any questions or
- 16 comments?
- 17 (NO RESPONSE)
- 18 CHAIRMAN: Any commissioners?
- MS. STREHL: I have a question.
- 20 You say you do have a report about the water
- 21 quality. Do you know what the results are?
- MS. PASQUENZA: I do know that an
- 23 environmental survey has been completed and it passed
- 24 that.
- MR. ELROD: I can speak to that.

- 1 MS. PASQUENZA: He can speak to that.
- 2 MR. ELROD: What I just asked her if she is
- 3 required to do a Phase 2. So Phase 1, yes,
- 4 environmental site assessments look for those.
- 5 They're big on old car shops, muffler shops, gas
- 6 stations, that kind of thing. If an issue is found
- 7 and it's brought to the attention so-to-speak, you're
- 8 required to do the next step, which is Phase 2. They
- 9 weren't required to do a Phase 2 which means the
- 10 results were favorable from the Phase 1.
- 11 MS. STREHL: Thank you.
- 12 CHAIRMAN: Does any other commissioners have
- 13 any questions?
- 14 (NO RESPONSE)
- 15 CHAIRMAN: Hearing none the Chair will accept
- 16 a motion.
- 17 Commissioner Rogers.
- 18 MR. ROGERS: Mr. Chairman, I make a motion for
- 19 approval based on Planning Staff Recommendations with
- 20 the one Condition and the Findings of Fact 1 through
- 21 5.
- 22 CHAIRMAN: We have a motion. Do we have a
- 23 second?
- MR. BALL: Second.
- 25 CHAIRMAN: Second by Commissioner Ball. Any

- 1 questions on the motion?
- 2 (NO RESPONSE)
- 3 CHAIRMAN: All in favor signify by raising
- 4 your right hand.
- 5 (ALL BOARD MEMBERS PRESENT, WITH JASON GASSER
- 6 RECUSING HIMSELF, RESPONDED AYE.)
- 7 CHAIRMAN: Motion carries.
- 8 RELATED ITEMS
- 9 ITEM 5A
- 10 1111 & 1201 Frederica Street, 0.83 acres Consider a request for a Conditional Use Permit in
- order to operate an addiction rehabilitation facility from the subject properties.
- 12 Applicant: Volunteers of America Mid-States, Inc.; Kenneth Stodghill Rentals, LLC; Crandall Properties,
- 13 LLC
- 14 MR. PEDLEY: The subject properties are
- 15 located at the intersections of West 12th Street and
- 16 Frederica Street. Most of the adjoining properties
- are commercial or industrial in nature, but there are
- 18 residential zones in uses located to the east along
- 19 St. Ann Street.
- 20 The intent is to utilize the existing
- 21 structures at both sites to operate an addiction
- 22 rehabilitation facility for pregnant women and
- 23 parenting mothers, offering both residential and
- 24 outpatient care within both buildings. The Staff
- 25 Report stated that the outpatient care will be

1 designated towards individuals residing within the

- 2 facility and will not be designed for walk-in
- 3 treatment.
- 4 We did find out from the applicant engineer
- 5 yesterday a little clarification on that. In this
- 6 program will be residents living in these facilities.
- 7 They also have residents that live off campus. The
- 8 outpatient care would also be opened to those
- 9 patients, those individuals who reside off campus but
- 10 are a part of this program. Clarification to the
- 11 Staff Report there.
- 12 The proposal is expected to host 42 bedrooms;
- 13 many with bunkbeds in order to serve two women within
- one room or in order to provide an opportunity for a
- 15 child to reside in the room with the mother throughout
- the duration of the mother's stay. The applicant has
- stated that, despite having the potential for 84 beds,
- 18 they do not anticipate more than 50 residents
- 19 receiving care at one time.
- 20 For this use the zoning ordinance would
- 21 require one space every four patients plus one space
- for each employee on maximum shift.
- 23 As you can see on the site plan, the applicant
- 24 intends to close the existing access point at 1201
- 25 Frederica Street, a former furniture store, limiting

1 access to West 12th Street and then also pushing all

- of the parking onto the property at 1111 Frederica
- 3 Street, the former muffler shop.
- 4 With the 31 parking spaces shown on the site
- 5 plan and 15 employees at maximum shift, the site could
- 6 potentially support as many as 64 patients plus their
- 7 children. Because that 64 patients is larger than the
- 8 anticipated 50, the OMPC may place conditions on this
- 9 application limiting the maximum number of patients
- 10 under care at one time.
- 11 The zoning ordinance also require landscaping
- 12 consisting of 3-foot tall continuous element, one tree
- pure 4 linear feet where the subject property, where
- 14 the vehicular use area in adjoining Frederica Street
- 15 and West 12th Street.
- 16 If approved Special Conditions include:
- 1. If deemed necessary, the OMPC may impose a
- 18 condition limiting the maximum number of patients
- 19 under care at one time;
- 20 2. Direct access to both sites shall be
- 21 limited to West 12th Street. Neither site shall be
- 22 permitted direct access to Frederica Street. The
- 23 existing open-access to Frederica Street from 1201
- 24 Frederica Street shall be closed;
- 25 3. Obtain approval of a Final Development

- 1 Plan; and,
- 2 4. Obtain all necessary building, electrical
- 3 and HVAC permits, inspections and certificates of
- 4 occupancy and compliance, including those required by
- 5 the State of Kentucky and all other required entities.
- 6 We would like to enter the Staff Report into
- 7 the record as Exhibit E.
- 8 CHAIRMAN: Thank you, Trey.
- 9 Would the applicant like to speak?
- MS. PASQUENZA: I do believe our slides were
- 11 shared earlier, I think.
- 12 Thank you very much for allowing me to speak
- 13 today.
- 14 I'm representing Volunteers of America
- 15 Mid-States. This organization has been around for 126
- 16 years here in Kentucky and we also serve Tennessee,
- 17 West Virginia and two counties in Southern Indiana.
- We have about 50 programs over those four
- 19 states. We have six service lines. I'll just go
- 20 through this briefly.
- VOA Community is where we help those adult
- 22 with intellectual and developmental disabilities live
- 23 an independent life inside their communities and not
- 24 shelter in an institution.
- 25 VOA Health is our community health worker and

- 1 HIV outreach and prevention work.
- VOA Homes is our homelessness prevention and
- 3 emergency shelter work.
- 4 VOA Justice is our restorative justice program
- 5 that ends the preschool to prison pipeline for those,
- 6 especially for juveniles.
- 7 VOA Honor is where we help and support our
- 8 veterans as they come back to civilian life.
- 9 Sometimes they need assistance doing that. We provide
- job training, helping them get jobs as well as
- 11 providing housing and other therapy services for
- 12 themselves and their families.
- VOA Recovery which is where Freedom House
- 14 Program, where that fits in.
- I have myself here. I also have Molly
- 16 McCarroll, she is our director of engagement here in
- 17 Owensboro a person with Morley Engineering here with
- 18 me.
- 19 Freedom House is the only one of its kind in
- 20 Kentucky. It's been around since 1993. It allows a
- 21 mother experiencing substance abuse disorder to get
- treatment along with any and all of her children.
- 23 We have found in other places where the mother
- 24 can go get treatment but she can't bring any of her
- 25 children or she can only bring one or she can only

bring a child who's under the age of seven. So

- 2 therefore she's faced with a choice of either do I go
- 3 get treatment, or do I just bring one child, who do I
- 4 not bring with me. We know that the trauma of family
- 5 separation is one of those childhood aces that they've
- 6 already earned an ace that they're not allowed to go
- 7 visit their parents.
- 8 Family focus recovery aims to get at the heart
- 9 of the addiction. It's trauma. So trauma is the
- 10 drug. Most of these women that come to us have had a
- life that, the stories you would have heard would
- 12 break you. So they need to bring all their children
- with them and heal along as a family.
- 14 Since 1993, again, we have been mostly in
- 15 Louisville. It was run by social workers who didn't
- think that data was important so until about the early
- 17 2000s we really weren't starting to collect any data
- about their outcomes, but since we started collecting
- 19 that data we have had 304 healthy infants being born
- 20 through this program, and what we mean by healthy is
- 21 they have not had any exposure to illicit substances
- in utero. We know that when babies are born and
- 23 exposed to such substances they are often time quite
- 24 early. You can imagine the environment is toxic. The
- 25 baby wants to get out as fast as possible. There's

- lots of ramifications to them. You can imagine
- 2 developmental concerns. Again, just being born
- 3 substance exposed is not a great way to start your
- 4 life.
- 5 Freedom House has three phases of treatment.
- 6 The first one is residential. This is our most
- 7 intense level of treatment. It can last anywhere from
- 8 30 to 60 days depending on the mom's needs. We
- 9 evaluate mom for all kinds of things when she first
- 10 comes in; her willingness to change, her needs for
- 11 safety, etcetera. Whether she has custody of all of
- 12 her children. We prefer to reunite families because
- families need to be reunited to grow. So the
- 14 residential care is 40 hours of work. So that's their
- job when they're with us. They spend 40 hours in
- 16 parenting classes. Sometimes we have folks come in to
- teach them how to make meals. That's a skill they
- haven't had an opportunity to learn, how to make
- 19 healthy meals for themselves and their children.
- 20 Group therapy, individual therapy, etcetera. Again,
- 21 that is intense work.
- 22 Phase 2 is Intensive Outpatient; we call it
- 23 IOP. We have IOP with boarding. We still let them
- live with us after 30 or 60 days. Their recovery is
- still pretty fragile. We want to have our arms

1 wrapped around them so they feel the support and they

- 2 still have the same community that they've developed
- 3 while they were living with us.
- 4 So their amount of treatment is reduced to
- 5 about 15 to 20 hours a week and the other time they
- 6 are working on going back to school, learning what
- 7 kind of career they're interested in. Sometimes women
- 8 will still be pregnant so they'll go do volunteer
- 9 work. So that's what their life is like with the
- 10 remaining of those six to eight weeks or so.
- 11 After that we go to Phase 3 which we call
- 12 traditional living. This is when we are working
- 13 towards getting them back into society to be
- 14 functional humans within our community. They are
- working full-time. They are going back to school
- 16 full-time depending on whatever makes sense to them.
- 17 They also continue to have their children living with
- 18 them or we continue to work to get them reunited if
- 19 they still do not have that ability to.
- 20 Three years is our total from Phase 1 to the
- 21 end of Phase 3 for a couple of different reasons.
- 22 Again, recovery is fragile. They need all of the
- 23 support and the ecosystem in place to continue to
- 24 remain sober and healthy and functional in our
- society, as well as the first three years after a

1 child is born women are most at risk to experience

- 2 abuse.
- We are very outcome focused as you can see.
- 4 Again, this is Kali Grace. She was our 300th healthy
- 5 baby since we've been counting. She was born in
- 6 September so we had a nice celebration for our Kali
- 7 Grace.
- 8 NICU, neonatal intensive care unit where most
- 9 premies go for some time after they've born or those
- 10 babies that go after they've been born from an
- 11 environment where there was substance exposed. The
- 12 average stay in a NICU in Kentucky is 18 days, in our
- locations in Louisville. We've reduced that down to
- 14 two and in Manchester, Kentucky we've reduced that
- down to five.
- 16 Just some other outcomes; 304 babies have been
- born under this care of this program and have been
- nice and healthy and had a very different start to
- 19 life than they would have had they not been part of
- 20 this program. 100 percent of the babies come back at
- 21 their newborn checkup and have regained all of their
- 22 birth weight. That is just another sign of a healthy
- 23 infant. 88 percent have had increased visitation or
- have custody back with their children. Again, this is
- family focused recovery and the goal is to get the

- families back together to reduce the trauma of
- 2 separation. Folks that come through are very
- 3 satisfied within the field that we were instrumental
- 4 in getting their life back.
- 5 Right now here is a little slide of where our
- 6 locations are. We are currently in Louisville which
- 7 is where our first one was started. We actually have
- 8 three different buildings there because we've had to
- 9 grow to meet the demand.
- 10 In Clay County we opened another Freedom
- 11 House, and that's a picture up there on the top is one
- in Clay County. We opened that in March of 2020,
- which was the time to start a program, but we have
- 14 been full ever since. We are doubling the size there.
- The picture on the bottom is our facility on
- 16 Second Street. We call that Freedom House Three
- 17 because it's the third one that was built, but that's
- 18 the picture of one of our Louisville locations.
- 19 Here are some interior pictures to see what
- our program is all about. We are not an institution.
- 21 This is a home. We want them to feel at home and we
- 22 want them to learn what home also feels like. As you
- 23 can see, these are just different pictures of our
- 24 Manchester cite. That's our newest one, Shelby Street
- 25 that is in the old Red Cross Hospital in downtown

- 1 Louisville. And then, of course, Louisville, South
- 2 Fourth Street and that was the picture that you saw
- 3 earlier.
- 4 Safety is the utmost concern. We have
- 5 children living with us. That is very important to
- 6 us. So we do have a couple of different ways to
- 7 address safety concerns.
- 8 Mechanical safety, outdoors there's only one
- 9 way in and out for patients and for staff members,
- 10 that is locked. You have to have a fob in order to
- 11 get in. If you're a visitor you have to be buzzed in.
- We have a human oversight. Their lives are pretty
- 13 scheduled so they have only specific times when they
- 14 leave to walk their babies outside in the sun in their
- 15 strollers. There's definite times for that. If they
- have a doctor's appointment, they scheduled ahead of
- 17 time so they're escorted out of the door to get into
- 18 the bus or whatever it is to take them to the doctor's
- 19 office. There is security lighting on the outside, of
- 20 course, and then we also have security cameras.
- I can tell you since 1993 since we've had this
- 22 program in place there have been no incidences.
- This is just a slide to show you about
- 24 recovery ecosystem. While this is an important step
- in recovery it is not the only step. VOA is very

1 intentional about working with communities and making

- 2 sure that the rest of the ecosystem is in place to
- 3 support women and families as they continue on with
- 4 their recovery.
- 5 Those three women, they are three women that
- 6 went through our program five years ago. This is
- 7 their first day of kindergarten. Those three boys are
- 8 starting kindergarten and they are kindergarten ready,
- 9 which is pretty important to start your life in school
- 10 that way.
- 11 The woman on the left is Christina Compton.
- 12 She is now actually our director over the admissions
- department.
- 14 Plans for expansion to Owensboro, why
- Owensboro? In 2018 or 2019, pre-pandemic for sure, a
- 16 Kentucky advocate did a community survey, community
- 17 needs assessment to see what was needed for the health
- and welfare within their families, and one of the
- things that came to the top of the list was the need
- of care for moms and pregnant moms. Of course, we
- 21 started working on bringing Freedom House to
- 22 Owensboro. The pandemic hit so things shutdown and
- 23 stopped for a while.
- 24 It kicked back in, in 2021 and in November of
- 25 2021 we came to Owensboro and had our very first town

1 hall. From that town hall we got a lot of support.

- 2 While we are, where we are now it took a year to
- 3 actually to find a place that that we could use for
- 4 this purpose, that met our needs that checked all of
- 5 our boxes. We also had another kick off. We had
- 6 support from others. Independence Bank helped us with
- 7 a quick kick off this summer to gain some more
- 8 understanding of what we are doing.
- 9 After our town hall, we have developed a
- 10 fantastic steering community. I have a slide that
- 11 tells you all the folks that are involved in our
- 12 steering committee who are supportive and wants to
- 13 bring Freedom House to Owensboro.
- 14 Again, like I share those are other supportive
- 15 services that wrap around these women as they come out
- of recovery and we definitely have plans to bring
- 17 those to Owensboro as needed.
- This is really small print. We keep getting
- 19 people asking to join. So we have lots of folks that
- 20 have joined our steering committee. They represent
- 21 all different areas of the community. There are folks
- from an educational foundation. They are the ones
- that actually funded the assessment from Kentucky
- 24 advocate back in 2018 or 2019 when it happened. River
- 25 Valley Behavioral Health is very supportive of this

1 work as well. They have programs of pregnant and

- 2 parenting women, but it limits the number of children
- 3 that can come and it just doesn't serve. They are
- 4 very supportive of us coming as well.
- 5 We have representation for Owensboro Health,
- 6 Dr. Bridget Brashears who oversees the NICU as well as
- 7 the NICU nurse. They have shared with me that 19
- 8 percent of every birth this fiscal year for them have
- 9 been born substance exposed.
- 10 Patricia Tennen, she's from Kentucky Advocate.
- 11 We have a representative, like I said, from Nick Oller
- 12 at Independence Bank. We have support from the
- 13 Department of Community Service which is sometimes
- 14 known as Child Protective Services. Pastor Bonar from
- 15 Pleasant Grove Baptist Church, we have support as well
- as support from Brescia University and we are working
- 17 at coming up, we met some folks from the Owensboro
- 18 Community Technical school. We've had some
- 19 conversations with them about helping to serve our
- women then come out of recovery.
- 21 Who is supporting this work? We have like, I
- 22 said, Hagger Educational Foundation. They were one of
- 23 the first local support that came through with
- \$300,000 over three years. That was one of the
- 25 biggest gifts they have ever given.

1 PNC Bank was the very, very first one in the

- 2 door. They gave us some money to do all the
- 3 preplanning work that we needed to do to get where we
- 4 are today.
- 5 The State of Kentucky is very supportive of
- 6 this work as well. Representative Myles and Senator
- 7 Castlen helps support the Freedom House expansion in
- 8 the state budget this year. You can see there is \$8
- 9 million from the state. That's actually four
- 10 different locations where we're expanding over the
- 11 next couple of years.
- 12 The Kentucky Chamber and Kentucky Sports Radio
- had a fundraiser of sorts where they're donating some
- of that money to our Owensboro efforts here as well.
- 15 Upcoming request you can see where those are.
- Our next slide is just a picture. We expect
- 17 that we will be investing 5 or \$6 million of upgrades
- and renovations to this building and we're really
- 19 excited about what you can expect from this site.
- 20 That's all.
- 21 CHAIRMAN: Thank you.
- 22 Anybody else in the audience?
- Mr. Williams.
- 24 MR. WILLIAMS: I guess I would like to start
- 25 off by saying that those of us in the JZ Moore History

1 District, we feel like we kind of got blind-sided

- 2 here. They had open house Tuesday night. At first I
- 3 was really shocked that only I and one other person
- 4 showed up. One of the first things they told me when
- 5 I showed up was that they were glad that we were there
- 6 and wanted to be open and transparent and invite
- 7 everybody in the neighborhood to review. It wasn't
- 8 the truth. It wasn't even close to the truth. The
- 9 other people didn't show up because none of them got
- 10 letters. Nobody else got a letter. We were informed
- 11 that night by the group that legally speaking they
- were only obligated to send out two letters. Those
- 13 two letters were to the two properties that their
- building is going to back up to.
- 15 Don't tell me that you're open to the whole
- 16 neighborhood when the only thing you did was you met
- 17 the very minimum. You know, don't tell me you're
- 18 transparent when you're not.
- No one is questioning that there's not a need
- for these kind of facilities. I definitely agree with
- 21 them that there is a need for it. But then you've got
- 22 to look where the building is at.
- 23 I'm pretty sure if each and every one of you
- on this board were honest, there's not a one of you
- 25 that can say, you know what, that's great. Why don't

- 1 you put it within 100 feet of my house. If there is,
- 2 I want you to stand up and show yourself right now.
- 3 Are any of you willing to say you want it next to your
- 4 house? You want it next to your house?
- 5 MR. RAQUE: I'm perfectly comfortable with
- 6 this next-door to my house.
- 7 MR. WILLIAMS: You got any property available?
- 8 MR. RAQUE: I'm not here to answer your
- 9 questions.
- 10 MS. STREHL: Me too.
- MS. STEWART: I agree with him.
- MR. WILLIAMS: They're saying that -- to show
- you the slides they've been doing construction work,
- 14 they've been building. For at least 50 years or more,
- 15 long before most of you all were on the board or all
- of you were on the board, we've had these old
- buildings throughout the city torn down and always
- when they were torn down the answer was, the engineers
- 19 said it was too expensive to have these building. It
- 20 was cheaper to tear them down and start from scratch.
- 21 I don't dispute that. My question the other night
- 22 was, since you've got a 5 or \$6 million budget, why
- don't you just build. That's too expensive. Well,
- 24 apparently it's not too expensive. It just showed
- 25 where they've been building. So they can build other

- 1 places, but apparently they can't build here.
- 2 I'm not saying that there's not a need for
- drug rehab, but it should not be that close to a
- 4 residential area where there is other small children
- 5 in the neighborhood playing. There will be increase
- 6 traffic. You will have more people walking around.
- 7 It will change real estate values and the building
- 8 itself when the time comes ready to redo it. I don't
- 9 dispute there's a need for this, but I'm pretty sure
- in the City of Owensboro and the County of Daviess
- 11 that there's other lots that are open that it could be
- 12 built on.
- I've heard all the names she mentioned, and I
- 14 guess a lot of you guys are probably connected to
- 15 them. I'm sorry we don't live in half million dollar
- neighborhoods, but just because you don't live in a
- 17 half million dollar subdivision doesn't mean you don't
- have rights as well. We feel that we have a right to
- 19 protect our neighborhood as well as anybody else does.
- 20 We are strongly opposed to this and we hope that you
- 21 at least consider it.
- 22 CHAIRMAN: Thank you.
- 23 Anybody else want to comment on this
- 24 conditional use permit?
- MS. McCARROLL: I will.

1 CHAIRMAN: Ma'am.

- 2 MS. KNIGHT: Please state your name for the
- 3 record.
- 4 MS. McCARROLL: It's Molly McCarroll.
- 5 (MOLLY McCARROLL SWORN BY ATTORNEY.)
- 6 MS. McCARROLL: This is a tough position for
- 7 me because I am here as the director of community
- 8 engagement for Volunteers of America. I also live on
- 9 that block. I live on the same side of the street as
- 10 we're planning to do this. I live there as a single
- 11 woman living by myself.
- One of the things that makes me feel
- 13 completely safe is that I have CVS in my backyard.
- 14 They have lights all the time. They have security
- 15 cameras all the time. A couple of these guys who are
- my neighbors and I like and really like having a good
- 17 neighborhood with people I like. I respect and
- 18 understand their concerns, but I have to say that
- 19 taking that building on the street corner from being a
- 20 big ugly empty space and turning it into something
- 21 that is beautiful, that's well lit, that has security
- 22 cameras outside it and that has people there all the
- 23 time. Seems to me like not only it would beautify the
- 24 neighborhood, which would be good for property value,
- but would also make it safer in my mind. It would

1 make it as safe as that CVS parking lot which is

- 2 comfort to me. That's it.
- 3 CHAIRMAN: Thank you.
- 4 Is there anybody else that would like to
- 5 speak?
- 6 Sir.
- 7 MS. KNIGHT: Please state your name for the
- 8 record.
- 9 MR. SMITH: Cory Smith.
- 10 (CORY SMITH SWORN BY ATTORNEY.)
- 11 MR. SMITH: My name is Cory Smith and I'm with
- 12 the engineering office. I jut want to speak to the
- 13 letters.
- 14 There was a neighborhood meeting held on
- 15 Tuesday. It was made apparent from the beginning that
- 16 Volunteers of America wanted to meet the neighbors and
- be transparent and everything we were doing. So we
- did send out 18 letters total, including the entire
- 19 block of St. Ann Street. Now, that address and
- 20 information was all pulled from the PVA website. So
- 21 it was sent to property owners specifically. I know
- 22 Mr. Williams received one and I know Molly received
- one as well. I can attest that we did send out those
- letters and it was to the property owners all along
- 25 that street, that block of St. Ann Street. That's all

- 1 I have to say. Thank you.
- 2 CHAIRMAN: Thank you.
- 3 Anybody else have anything?
- 4 (NO RESPONSE)
- 5 CHAIRMAN: Commissioners have any questions?
- 6 Commissioner Ball.
- 7 MR. BALL: There was some talk about
- 8 potentially limiting the amount of patients under care
- 9 at one time. I don't know that we really heard from
- 10 the applicant what their true thoughts are on that.
- 11 Can we hear what your thoughts are the number of
- 12 patients under care?
- MS. PASQUENZA: Sure. We're happy to follow
- whatever requirements that the board has.
- 15 It's hard to say exactly how many we can fit
- because we don't actually have an architectural
- 17 drawings such as that. In the different phases of
- 18 treatment, so like Phase 1 it's very dorm-style so
- that's going to be one kind of style of room. Phase 2
- is more like an efficiency apartment. Then Phase 3 we
- 21 hope to have just a couple of apartments here. Again,
- 22 it just depends on, obviously it limits the parking
- and limits that you decide to place on that.
- This will actually be, to answer that, we've
- 25 never actually built from the ground up. We've always

1 renovated. So we always are at the mercy of what the

- 2 building presents us with how we're going to build. I
- 3 wish I could be more specific than than. These are
- 4 all just eyeballs being in the room. I think we can
- 5 probably get 40, 50 rooms here because we have
- 6 community space. We have communal kitchen. We have
- 7 group space. We have a communal living room. Like
- 8 all this other parts to this house that they live in
- 9 that we have in there too. Does that help?
- 10 MR. BALL: I think so. This may be a question
- 11 more to the engineer, to Mr. Elrod.
- 12 What's the capacity from a parking standpoint
- based on that requirement?
- 14 MR. ELROD: The Staff Report based on the 15
- 15 employees on a maximum shift would achieve the
- anticipated 50 patients with the provided 31 parking
- 17 spaces.
- MR. BALL: So it meets the requirement of 50
- 19 patients and staff based on the existing parking area
- 20 that you have. Am I understanding it correctly?
- MR. ELROD: Correct. Now, where the
- 22 uncertainty comes is if they have 13 staff members,
- 23 that may free up additional, you know, capacity for
- 24 additional patients and that's just a clarity we don't
- 25 have yet just because we haven't gotten that far in

- 1 the process and design.
- 2 MR. BALL: Thank you.
- 3 MR. WILLIAMS: How can we have a budget when
- 4 we don't even have a blueprint?
- 5 MR. HOWARD: If you don't mind, come to the
- 6 mike so it can be recorded for the minutes.
- 7 MR. WILLIAMS: She previously said they had I
- 8 think \$5 million budget. He's just saying they don't
- 9 have a blueprint yet. How do you budget for something
- 10 you don't have a blueprint for? It's a little tricky
- in the construction business? You generally draw up
- 12 on the plans and then you start calculating your cost.
- 13 Not the other way around.
- 14 Another question, where are these residents
- 15 going to come from? Are they going to be our local
- 16 people? Are they going to be coming from all over the
- 17 state? I don't really know.
- 18 CHAIRMAN: Thank you.
- 19 Can you answer that?
- 20 MS. PASQUENZA: Sure. So the first question,
- 21 it is not a budget. It is an approximation based on
- the estimates; again, eyeball it is what we can
- 23 possibly do, and with the knowledge of how our
- 24 engineering firm, what current construction costs have
- 25 been. So he's right, we do not have a budget. I'd

- 1 like to share the specifics of our budget and I
- 2 apologize. It's estimates, again, what can we do.
- 3 It's going to cost 4 to 5 million, that kind of thing
- 4 to make sure that this was even in the realm of
- 5 feasible for us. If it was going to be 12, we were
- 6 going to have to move on. That kind of estimates.
- 7 Our are patients will come from many different
- 8 places. Here in Owensboro, again, I share that 18 to
- 9 19 percent of the babies born at Owensboro Health are
- 10 substance exposed. We'll get referrals. They'll come
- 11 to us from Owensboro Health.
- 12 What we have found in Louisville and
- 13 Manchester is that if Manchester is full, then we
- drive women to Louisville until Manchester opens up.
- That has also served women well. We have families
- 16 that came specifically from Manchester. One I can
- 17 think of. She was escaping a domestic violence
- 18 situation so she certainly did not need to stay home.
- 19 Sometimes families are sources of support and
- sometimes they're not. So we have that ability to be
- 21 quite flexible with where residents come from and
- 22 where we move them and if they stay in one place for a
- 23 while, or if they want to go closer to home, if that
- 24 makes sense.
- 25 CHAIRMAN: Thank you.

- 1 Does that answer your question.
- 2 MR. WILLIAMS: As good as she's going to
- 3 answer it, I quess.
- I just think it's a shame we're going to be
- 5 doing this and a good chance the people we're going to
- 6 be treating aren't even our own locals. I think we
- 7 probably should be taking care of our locals before we
- 8 take care of out of towners. That's all.
- 9 CHAIRMAN: Thank you.
- 10 Anybody else have any questions or comments?
- MS. KNIGHT: Please state your name for the
- 12 record.
- 13 MR. GASS: Robert Gass.
- 14 (ROBERT GASS SWORN BY ATTORNEY.)
- 15 MR. GASS: Just for the record I did not
- 16 receive a letter about this, but through all this
- 17 proceeding tonight what I think they're doing is
- 18 great. It is, but nobody has said how many people is
- going to be staying in that house. Is it 40, 50, 70?
- There needs to be a concrete number what's allowed to
- 21 stay in that place and they need to stick with that
- and not have 100 or 80 just stuffed in every nook and
- cranny. There's not been a thing said exactly how
- 24 many patients are going to be allowed to stay on that
- 25 property. That's not been clarified.

- 1 CHAIRMAN: Thank you.
- 2 Do you want to try to clarify your scene?
- 3 MS. PASQUENZA: I believe from the Staff
- 4 Report that there are some recommended conditions that
- 5 we will certainly follow. I think we're limited by
- 6 parking. I don't think there is an absolute number.
- 7 Again, I think condition number 5 or 6 was the
- 8 approval of continued plans so this is not a one and
- 9 done. I think obviously you will be seeing all of our
- 10 plans and every step we take you all will have to be a
- 11 part of and approve for us to move forward.
- 12 MR. PEDLEY: I just want to provide a little
- 13 clarification on the parking count of how that was
- 14 come up with.
- The zoning ordinance has a requirement for
- this use to be, it's one per four patients, plus one
- per every employee on maximum shift. The site plan
- 18 they provided showed 31 parking spaces on the site of
- 19 the former muffler shop. We were told that you all
- anticipated, that the applicant anticipate 15
- 21 employees on maximum shift. So 31 minus 15 is 16
- 22 remaining parking spaces. That opens the door for
- ordinance requirements to allow as many as 64
- 24 patients. We were also told by the applicant that
- 25 they anticipated while the plans were not in place

- 1 they anticipated 50 patients under care at maximum.
- 2 That's why that condition was mentioned, because 50 to
- 3 64 is a jump. We just want to make sure that
- 4 discrepancy is known. There was some conversation
- 5 about it so I wanted to put clarification on it.
- 6 CHAIRMAN: Thank you, Trey.
- 7 MR. BALL: I would like to ask question while
- 8 we're on that. I understand it's in the Staff Report
- 9 here. We've gone from 50 to 64. Is the applicant
- 10 okay with that smaller number? Are they comfortable
- with that? Does their project work based on that?
- MS. PASQUENZA: With 50?
- MR. BALL: Yes.
- MS. PASQUENZA: Of course.
- MR. HOWARD: To your question, you as the
- decision making body can set it at whatever number you
- feel is appropriate. Based on Mr. Pedley's
- 18 calculations they could do 64, but you don't feel
- 19 comfortable with that and you want it to be 50, that's
- 20 fine. If you think it should be 40, you could set it
- 21 at that. Whatever based on what you've heard, based
- 22 on the parking available and that type of thing, you
- 23 can establish that number.
- MR. BALL: Thank you.
- 25 CHAIRMAN: Mr. Williams.

MR. WILLIAMS: I understand right now we're 1 2 taking about patient numbers and employee numbers for parking spaces. I understand that. I realize in 3 4 speaking with her the other evening, it was her view 5 that most of these people do not have very many people coming to visit them. They can't have family members 6 7 and so forth. They generally don't, they can. What 8 about when they have visitors and so forth? When I listen to you talking about it, I'll be honest with 9 10 you, it sounds to me like you all already made your mind what you're going to do. I'm getting the 11 12 impression, I'm just standing here talking, I get the 13 impression you all have already made up your mind. There's been enough discussion among you all 14 previously or something. I'm not saying that's the 15 case. I'm just saying that's the impression I'm 16 getting. We're talking about would you be okay with 17 18 this number? We don't need to worry about numbers 19 unless you all approve the project. Then you approve 2.0 the project, that's when you address the numbers. At least that's my opinion. 21 22 MS. STREHL: Can you remind me why you oppose it? What is your number one reason to oppose this? 23 Because I've lost it with all of this conversation a 24

25

little bit.

1 MR. WILLIAMS: My biggest problem is I feel

- 2 like it's definitely going to effect property value,
- 3 resell value.
- 4 MS. STREHL: And that's a guess. It's not a
- 5 fact.
- 6 MR. WILLIAMS: No. I do not have a fact of
- 7 that.
- 8 MS. STREHL: You have an opposing opinion over
- 9 here that it might do the opposite. So that's
- 10 probably not.
- MR. WILLIAMS: I'm pretty sure it's not going
- 12 to increase the value of our property. I'm pretty
- 13 confident of that. If you think it does, maybe you're
- 14 setting on the wrong board. That's just not good
- 15 thinking there.
- MS. STREHL: You have lot of opinions tonight.
- MR. WILLIAMS: I sure do, ma'am.
- MS. STREHL: And we do have a job to do here
- 19 and that is to make a decision.
- 20 MR. WILLIAMS: I'm sure you will make one.
- 21 It's probably already been done.
- 22 CHAIRMAN: Mr. Williams, I want to assure you
- 23 there has been no prior discussion about these items
- 24 until tonight.
- 25 Any other questions or comments from the

- 1 audience?
- 2 MR. DILLON: Just a short one.
- 3 MS. KNIGHT: Sir, can you state your name for
- 4 the record, please?
- 5 MR. DILLON: My name is Gary Dillon. My
- 6 property backs up in the alley next to it.
- 7 (GARY DILLON SWORN BY ATTORNEY.)
- 8 MR. DILLON: My property backs right up to
- 9 that building there. There's an empty lot there.
- 10 There used to be a house there and they tore it down a
- 11 few years ago. I was just wondering what is going to
- happen to that lot? Are they going to fence it in?
- 13 Are they going build a building there or make a
- 14 playground out of it or what? Anybody know? There's
- an empty lot. If you look up there, there's an empty
- lot right behind Brownings old building there, the
- 17 grassy area.
- MS. PASQUENZA: I can absolutely answer that,
- 19 yes. We anticipate that will be an outdoor
- 20 recreational space for women and their children.
- 21 MR. DILLON: So that will be all fenced in?
- MS. PASQUENZA: Absolutely.
- MR. DILLON: That was my question.
- 24 CHAIRMAN: Thank you.
- 25 Any other questions or comments from the

- 1 audience?
- 2 (NO RESPONSE)
- 3 CHAIRMAN: Any questions from the
- 4 commissioners?
- 5 MS. STEWART: I have one, Mr. Chair. I think
- 6 my question is for Director Howard.
- 7 Just a little clarification for everyone in
- 8 the room. If we were to approve or deny this, if we
- 9 were to approve it, they are required to follow all of
- 10 our conditions in place that we have voted on before
- 11 receiving final approval on their final development
- 12 plan, correct?
- MR. HOWARD: Right. If you were to deny the
- 14 application, the application would be done and final.
- 15 If they so chose and didn't agree with the
- 16 recommendation or the decision of the Planning
- 17 Commission, they could appeal that to Circuit Court.
- 18 If you recommend approval of it, you can do so with
- 19 conditions, and whatever conditions you set as part of
- 20 the review of plans through both the building
- 21 department and Planning Staff, which our office covers
- 22 both, they would have to meet all of those conditions.
- 23 They would have to be documented on their final
- 24 development plan. They would have to be reflected in
- 25 the building plans if applicable. So you have that

- 1 option as well.
- 2 MS. STEWART: Thank you.
- 3 CHAIRMAN: Any other questions from the
- 4 commissioners?
- 5 (NO RESPONSE)
- 6 CHAIRMAN: Hearing none the chair will now
- 7 accept a motion.
- 8 Commissioner Stewart.
- 9 MS. STEWART: I'm sorry if I butcher this. I
- 10 would like to a motion for approval according to the
- 11 zoning ordinance requirements of parking and
- 12 landscaping 1 and 2, and at the pleasure of the
- Commission I would like to implement a third condition
- for a cap of 56 patients at most, if that would be
- feasible for our commission, as well as approval with
- the special conditions 1 through 4.
- MR. HOWARD: And findings.
- MS. STEWART: And with the findings that a
- 19 final development plan will have to be approved
- 20 beforehand.
- 21 MS. KNIGHT: There could be findings about why
- you think this is appropriate since the motion is to
- 23 approve it.
- MS. STEWART: Thank you.
- 25 With the findings that by limiting the access

1 from the one access point that is on 12th Street, as

- 2 well as limiting the number of patients under care as
- 3 a third condition that had been previously mentioned
- 4 because the use should not overburden the roadway
- 5 within the affected area. And that the anticipated
- 6 parking does not adjoin any residential zoning so the
- 7 development should not cause a nuisance to any of the
- 8 adjoining properties, and it is also adopted with our
- 9 Owensboro Daviess County Comprehensive Plan.
- 10 CHAIRMAN: Thank you, Commissioner. We've got
- 11 a motion. Do we have a second?
- MR. BALL: Second.
- 13 CHAIRMAN: Second by Commissioner Ball. Any
- 14 discussion on the motion?
- 15 (NO RESPONSE)
- 16 CHAIRMAN: Hearing none the chair will ask for
- 17 a vote. All in favor signify by raising your right
- 18 hand.
- 19 (ALL BOARD MEMBERS PRESENT, WITH JASON GASSER
- 20 RECUSING HIMSELF, RESPONDED AYE.)
- 21 CHAIRMAN: Motion carries.
- 22 ITEM 6
- 23 1512 Jackson Street, 0.155 acres Consider zoning change: From B-4 General Business to
- 24 B-5 Business/Industrial
- Applicant: Joseph H. Simmons

1 MS. KNIGHT: Please state your name for the

- 2 record.
- 3 MS. EVANS: Melissa Evans.
- 4 PLANNING STAFF RECOMMENDATIONS
- 5 The Planning Staff recommends approval subject
- 6 to the findings of fact that follow:
- 7 FINDINGS OF FACT:
- 8 1. Staff recommends approval because the
- 9 proposal is in compliance with the community's adopted
- 10 Comprehensive Plan;
- 11 2. The subject property is located in a
- 12 Business/Industrial Plan Area, where
- Business/Industrial uses are appropriate in general
- 14 locations;
- 15 3. The proposed use, personal storage,
- 16 conforms to the criteria for Nonresidential
- 17 Development; and,
- 18 4. With the installation of any required
- 19 screening elements, the proposed development shall
- 20 comply with the criteria for Buffers for Outdoor
- 21 Storage Yards.
- MS. EVANS: We would like to enter the Staff
- 23 Report into the record as Exhibit F.
- 24 CHAIRMAN: Thank you, Melissa.
- 25 Anybody in the audience representing the

- 1 applicant?
- 2 (NO RESPONSE)
- 3 CHAIRMAN: Is there anybody else that would
- 4 like to speak?
- 5 MS. KNIGHT: Please state your name for the
- 6 record.
- 7 MR. BAUMGARDNER: Scott Baumgardner.
- 8 (SCOTT BAUMGARDNER SWORN BY ATTORNEY.)
- 9 MR. BAUMGARDNER: Just out of curiosity, I a
- 10 own a business behind there. Since there's nobody
- 11 here representing the applicant to get my question
- 12 answered, but I was curious as to the nature of the
- 13 business. Not opposed to it in any way. I just
- 14 literally came to find out what is going on.
- 15 MS. EVANS: The application states personal
- storage. I don't believe that they're actually going
- to operate, currently the proposal is not to operate a
- business necessarily, but this was the avenue to have
- 19 storage on this property, but that doesn't mean that
- 20 in the future if that is no longer there that there
- 21 could be a business in the future, but at this point
- it's personal storage for the applicant.
- MR. BAUMGARDNER: That's all I needed to know.
- 24 Thank you.
- 25 CHAIRMAN: Thank you, Melissa.

1 Any other questions or comments from the

- 2 audience?
- 3 (NO RESPONSE)
- 4 CHAIRMAN: Any comments or questions from the
- 5 commissioners?
- 6 (NO RESPONSE)
- 7 CHAIRMAN: Hearing none the chair will call
- 8 for a motion.
- 9 Commissioner Ball.
- 10 MR. BALL: I would like to make a motion to
- 11 approve based on the Planning Staff's Recommendations
- 12 and Findings of Fact 1 through 4.
- 13 CHAIRMAN: We have a motion. Do we have a
- 14 second?
- MS. VELOTTA: Second.
- 16 CHAIRMAN: Second by Commissioner Velotta.
- 17 Any questions on the motion?
- 18 (NO RESPONSE)
- 19 CHAIRMAN: All in favor signify by raising
- 20 your right hand.
- 21 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 22 CHAIRMAN: Motion carries.
- 23 ITEM 7
- 24 Portion of 3517 Pleasant Valley Road, 1.486 acres Consider zoning change: From A-R Rural Agriculture to
- 25 R-1A Single-Family Residential
 Applicant: Gary Boswell; Charles L. Lamar & Mary

- 1 Lamar
- 2 PLANNING STAFF RECOMMENDATIONS
- 3 The Planning Staff recommends approval subject
- 4 to the condition and findings of fact that follow:
- 5 CONDITION:
- 6 1. The subject area shall be consolidated
- 7 into an adjoining residential property zoned R-1A
- 8 Single Family Residential.
- 9 FINDINGS OF FACT:
- 10 1. Staff recommends approval because the
- 11 proposal is in compliance with the community's adopted
- 12 Comprehensive Plan;
- 13 2. The subject property is located in a Rural
- 14 Preference Plan Area, where rural small-lot
- 15 residential uses are appropriate in very limited
- 16 locations;
- 17 3. The subject area shall be consolidated
- into the adjoining residential property, which will
- 19 have access to a public street, Oakridge Court;
- 20 4. The resulting property shall be large
- 21 enough to assure satisfactory operation of a
- 22 conventional septic tank system; and,
- 5. The proposed R-1A Single-Family
- 24 Residential zoning is a logical expansion of existing
- 25 R-1A zoning to the west and south.

1 MR. PEDLEY: We would like to enter the Staff

- 2 Report into the record as Exhibit G.
- 3 CHAIRMAN: Thank you, Trey.
- 4 Anybody in the audience representing the
- 5 applicant?
- 6 (NO RESPONSE)
- 7 CHAIRMAN: Anybody else that would like to
- 8 speak on this application?
- 9 MS. KNIGHT: Please state your name for the
- 10 record.
- 11 MR. TAYLOR: Devon Taylor.
- 12 (DEVON TAYLOR SWORN BY ATTORNEY.)
- 13 MR. TAYLOR: I live in Hilltop and we got
- 14 notice last night actually. Several of the neighbors
- 15 came to me. Several of them couldn't be here. They
- didn't feel like they got ample notice. We don't know
- 17 exactly what this actually is. We wanted to see how
- this is going to effect our neighborhood actually.
- MR. PEDLEY: On the screen right now is a map
- 20 prepared by the surveyor. Basically it's a large farm
- 21 on Pleasant Valley Road right now. It's primarily
- 22 zoned agricultural. Most of Hilltop, specifically
- 23 Oakridge Court, is zoned R-1A Single-Family
- 24 Residential. Basically if you look at that map right
- 25 there, there's a small corner that is highlighted. I

- can't remember which property is on Oakridge right
- 2 now, but they're wanting to purchase this almost an
- acre and a half from the farm, but to do that they
- 4 have to go through the rezoning process; otherwise,
- 5 they'd be creating a split zone lot. So they're
- 6 rezoning this little portion to residential to
- 7 consolidate it into those residential properties.
- 8 MR. TAYLOR: Does it completely cut off any of
- 9 those other properties or is it just that yellow?
- 10 Like my property is that one that's kind of pie-shaped
- 11 there. Like is that literally where it stops there?
- MR. PEDLEY: It's just that highlighted
- 13 portion.
- MR. TAYLOR: I don't think that they would
- 15 have a problem with that. They only got a sticker on
- 16 their mailbox last night and it says it was the final
- 17 notice and nobody had gotten another notice. I think
- 18 that was their only question, is that nobody knew
- 19 anything about it.
- 20 MR. HOWARD: If you don't mind me asking, who
- 21 was that?
- MR. TAYLOR: That got the notice?
- MR. HOWARD: Yes.
- MR. TAYLOR: That was Ms. Bird, and I
- 25 apologizes, I cannot remember her first name. She's

- lives two doors down. Sorry, I'm drawing a blank.
- 2 MR. HOWARD: I was just curious. We've got
- 3 the letters here that went out. They went out
- 4 November 23rd by certified mail, return/received
- 5 requested. If they're not home, I guess they didn't
- 6 get it.
- 7 MR. TAYLOR: I got a sticker posted on my
- 8 mailbox last night that was dated November 30th from
- 9 the post office that said "final notice," but that was
- 10 the only sticker that I ever got. So nobody in our
- 11 neighborhood got any notices until last night. Ms.
- 12 Bird is retired so she stayed in her house and waited
- for the post office to come yesterday to get hers.
- 14 MR. HOWARD: Just looking at it, Joseph Hardy,
- Renee Stogner, William Adams, Timothy Martin, Robert
- 16 Martin, James Martin, et al, Kay Trunnel, Joseph
- 17 Sublett.
- 18 MR. TAYLOR: Those must be on, probably on
- 19 Reid Road.
- 20 MR. HOWARD: At least all of those people got
- 21 the notice ahead of time and returned. We can't speak
- 22 for the post office.
- MR. TAYLOR: That's nobody in our
- 24 neighborhood.
- 25 MR. HOWARD: Fair.

- 1 MR. TAYLOR: This was Linda Bird.
- 2 MR. HOWARD: Her letters certainly went out on
- 3 time as required by state law.
- 4 Just so the board knows, they did go out as
- 5 far as the notice.
- 6 MR. TAYLOR: They're not disputing that
- 7 necessarily. It's just nobody really knew what was
- 8 going on. Obviously, that land behind our property
- 9 could significantly impact the value. We didn't
- 10 really know exactly what it even meant. I don't think
- any of them would have an issue with that. That's
- 12 actually, the only one that touches is mine. I don't
- 13 have an objection to it.
- 14 CHAIRMAN: Thank you.
- 15 Anybody else have any questions or comments?
- 16 (NO RESPONSE)
- 17 CHAIRMAN: Any commissioners have any
- 18 questions?
- 19 (NO RESPONSE)
- 20 CHAIRMAN: Hearing none the chair will accept
- 21 a motion.
- MR. ROGERS: Mr. Chairman, I'd like to make a
- 23 motion for approval based on the Planning Staff
- 24 Recommendation with the one condition and Findings of
- 25 Fact 1 through 5.

1 CHAIRMAN: We have a motion by Commissioner

- 2 Rogers. Do we have a second?
- 3 MR. STRODE: Second.
- 4 CHAIRMAN: Second by Commissioner Strode. Any
- 5 questions on the motion?
- 6 (NO RESPONSE)
- 7 CHAIRMAN: All in favor signify by raising
- 8 your right hand.
- 9 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 10 CHAIRMAN: Motion carries.
- 11 ITEM 8
- 12 11143 Highway 56, 6.606 acres

Consider zoning change: From R-1A Single-Family

Residential to A-U Urban Agriculture Applicant: Benedict A. O'Bryan

- 15 PLANNING STAFF RECOMMENDATION
- 16 The Planning Staff recommends approval subject
- 17 to the findings of fact that follow:
- 18 FINDINGS OF FACT:
- 19 1. Staff recommends approval because the
- 20 proposal is in compliance with the community's adopted
- 21 Comprehensive Plan;
- 22 2. The subject property is located in a Rural
- 23 Community Plan Area, where Agricultural/Forestry Uses
- 24 are appropriate in general locations;
- 25 3. Agricultural topsoil will be conserved

- through appropriate farming practices; and,
- 2 4. Any forested areas will be sustained
- 3 through appropriate forestry practices
- 4 MS. EVANS: We would like to enter the Staff
- 5 Report into the record as Exhibit H.
- 6 CHAIRMAN: Thank you, Melissa.
- 7 Is there anybody in the audience representing
- 8 the applicant?
- 9 (NO RESPONSE)
- 10 CHAIRMAN: Anybody in the audience that would
- 11 like to speak to this application?
- 12 (NO RESPONSE)
- 13 CHAIRMAN: Any commissioners have any
- 14 questions?
- 15 (NO RESPONSE)
- 16 CHAIRMAN: Hearing none the chair will accept
- 17 a motion.
- 18 Mr. Raque.
- MR. RAQUE: Motion to approve based on
- 20 Planning Staff Recommendations and Findings of Fact 1
- through 4.
- 22 CHAIRMAN: We have a motion. Do we have a
- 23 second?
- MS. STEWART: Second.
- 25 CHAIRMAN: We have a second by Commissioner

- 1 Stewart. Any questions on the motion?
- 2 (NO RESPONSE)
- 3 CHAIRMAN: All in favor signify by raising
- 4 your right hand.
- 5 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 6 CHAIRMAN: Motion carries.
- 7 ITEM 9
- 8 7271 & 7232 Old Highway 60 West, 9.505 acres Consider zoning change: From A-R Rural Agriculture
- 9 and R-1A Single-Family Residential to A-R Rural Agriculture
- 10 Applicant: Joseph C. & Susan L. Truitt
- 11 PLANNING STAFF RECOMMENDATION
- 12 The Planning Staff recommends approval subject
- 13 to the condition and findings of fact that follow:
- 14 CONDITION:
- 1. Approval of a Minor Subdivision Plat to
- 16 consolidate the properties. Any new divisions shall
- 17 comply with the Owensboro Metropolitan Zoning
- 18 Ordinance and Subdivision Regulations.
- 19 FINDINGS OF FACT:
- 20 1. Staff recommends approval because the
- 21 proposal is in compliance with the community's adopted
- 22 Comprehensive Plan;
- 23 2. The subject properties are located in a
- 24 Rural Maintenance Plan Area, where Rural Large-Lot
- 25 Residential Uses are appropriate in limited locations;

1 3. The dwelling is located on its own

- 2 individual lot that fronts on a public road or street,
- 3 US Highway 60 W; and,
- 4. No new public roads or streets are
- 5 proposed with this zoning map.
- 6 MS. EVANS: We would like to enter the Staff
- 7 Report into the record as Exhibit I.
- 8 CHAIRMAN: Thank you, Melissa.
- 9 Is there anybody in the audience representing
- 10 the applicant?
- 11 (NO RESPONSE)
- 12 CHAIRMAN: Anybody else like to speak?
- 13 (NO RESPONSE)
- 14 CHAIRMAN: Any commissioners have any
- 15 questions?
- 16 (NO RESPONSE)
- 17 CHAIRMAN: Hearing none the chair will accept
- 18 a motion.
- 19 MR. STRODE: Mr. Chairman, I would like to
- 20 make a motion for approval based on Planning Staff
- 21 Recommendations and Condition 1 and Findings of Fact 1
- through 4.
- 23 CHAIRMAN: We have a motion by Commissioner
- 24 Strode. Is there a second?
- MS. STREHL: Second.

1 CHAIRMAN: Second by Commissioner Strehl. Any

- 2 questions on the motion?
- 3 (NO RESPONSE)
- 4 CHAIRMAN: All in favor signify by raising
- 5 your right hand.
- 6 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 7 CHAIRMAN: Motion carries.
- 8 MINOR SUBDIVISION PLATS
- 9 ITEM 10
- 7220 & 7232 Old Highway 54, 2.000 acres Consider approval of a minor subdivision plat.
- 11 Applicant: Raymond E. & Emma L. Whistle
- 12 MR. HOWARD: This plat comes before you as an
- 13 exempt to the minimum road frontage on the three to
- 14 one requirements. There's an existing two acre
- 15 parcel. The proposal is to split it into two with one
- of the parcels not meeting those minimum requirements,
- with the note that the property can't be further
- 18 subdivided. Essentially you can't based on the zoning
- 19 and amount of acreage. We would recommend that you
- 20 consider it for approval.
- 21 CHAIRMAN: Anybody representing the applicant?
- 22 (NO RESPONSE)
- 23 CHAIRMAN: Any commissioners have any
- 24 questions?
- 25 (NO RESPONSE)

1 CHAIRMAN: Hearing none the chair will accept

- 2 a motion.
- 3 MR. VELOTTA: Motion to approve.
- 4 CHAIRMAN: Motion by Commissioner Velotta. Do
- 5 we have a second?
- 6 MR. BALL: Second.
- 7 CHAIRMAN: Second by Commissioner Ball. Any
- 8 questions on the motion?
- 9 (NO RESPONSE)
- 10 CHAIRMAN: All in favor signify by raising
- 11 your right hand.
- 12 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 13 CHAIRMAN: Motion carries.
- 14
- 15 NEW BUSINESS
- 16 ITEM 11
- 17 Consider approval of October 2022 financial statements
- 18 CHAIRMAN: I think everybody received a copy
- of the financial statement in their packet. Is there
- 20 any questions?
- 21 (NO RESPONSE)
- 22 CHAIRMAN: Hearing none the chair will accept
- 23 a motion.
- MR. STRODE: Mr. Chairman, I make a motion to
- 25 approve the financial statements as presented.

1 CHAIRMAN: Motion by Commissioner Strode. Is

- 2 there a second?
- 3 MR. VELOTTA: Second.
- 4 CHAIRMAN: Second by Commissioner Velotta.
- 5 All in favor signify by raising your right hand.
- 6 (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
- 7 CHAIRMAN: Motion carries.
- 8 ITEM 12
- 9 Comments by the Chairman
- 10 CHAIRMAN: The only thing I have to say
- 11 tonight is I wish everybody a Merry Christmas.
- 12 ITEM 13
- 13 Comments by the Planning Commissioners
- 14 CHAIRMAN: Commissioner Ball.
- 15 MR. BALL: I don't normally say anything here,
- but I think we've got a good group here right now and
- we have some tough things that are brought before us.
- I think it's good that everybody is here. I think we
- do a good job of acting on facts instead of opinion.
- 20 I just want to thank everybody for that.
- 21 CHAIRMAN: Thank you, Commissioner Ball.
- 22 Anybody else?
- 23 MS. STREHL: I would just like to note I was
- 24 not appreciative of the manner we were addressed by
- 25 the gentleman opposing the parking structure.

1	Everything, most things he said were raised on his
2	feelings and opinions and him challenging us to stand
3	up I thought was inappropriate and I think he should
4	have been called down. My personal opinion, I think
5	that was very inappropriate and I didn't it. Let that
6	be noted in the record.
7	CHAIRMAN: Thank you. Any other
8	commissioners?
9	(NO RESPONSE)
10	ITEM 14
11	Comments by the Director
12	MR. HOWARD: No thanks.
13	CHAIRMAN: It's pretty well over with. We
14	need one final motion.
15	MR. BALL: Motion to adjourn.
16	CHAIRMAN: Motion by Mr. Ball.
17	MR. RAQUE: Second.
18	CHAIRMAN: Second by Mr. Raque. All in favor
19	signify by raising your right hand.
20	(ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
21	CHAIRMAN: We are adjourned.
22	
23	
24	

1	STATE OF KENTUCKY)
2) SS: REPORTER'S CERTIFICATE COUNTY OF DAVIESS)
3	I, LYNNETTE KOLLER FUCHS, Notary Public in and
4	for the State of Kentucky at Large, do hereby certify
5	that the foregoing Owensboro Metropolitan Planning
6	Commission meeting was held at the time and place as
7	stated in the caption to the foregoing proceedings;
8	that each person commenting on issues under discussion
9	were duly sworn before testifying; that the Board
10	members present were as stated in the caption; that
11	said proceedings were taken by me in stenotype and
12	electronically recorded and was thereafter, by me,
13	accurately and correctly transcribed into foregoing 66
14	typewritten pages; and that no signature was requested
15	to the foregoing transcript.
16	WITNESS my hand and notary seal on this the
17	2nd day of January 2023.
18	
19	LYNNETTE KOLLER FUCHS
20	COMMISSION NO. KYNP63124 OHIO VALLEY REPORTING SERVICES
21	2200 EAST PARRISH AVE., SUITE 205-C
22	OWENSBORO, KENTUCKY 42303
23	COMMISSION EXPIRES: DECEMBER 16, 2026
24	COUNTY OF RESIDENCE: DAVIESS COUNTY, KY
25	